

**DRAFT BOUNDARY REORGANISATION SCHEME FOR MANAWATU DISTRICT  
AND PALMERSTON NORTH CITY FOR THE LONGBURN, KAIRANGA,  
BUNNYTHORPE AND ASHHURST AREAS**

**DECISION OF JOINT BOUNDARY COMMITTEE OF MANAWATU DISTRICT  
COUNCIL AND PALMERSTON NORTH CITY COUNCIL**

**Date of Decision: 2 November 2011**

The COMMITTEE RESOLVED that, pursuant to Clause 18 of Schedule 3 of the Local Government Act 2002, the Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City for the Longburn, Kairanga, Bunnythorpe and Ashhurst areas, dated July 2011, be adopted in the form set out in Appendix One attached to this decision with the amendments that have been made to the Draft Reorganisation Scheme subsequent to submissions being contained in Appendix Two attached to this decision.

The Joint Boundary Committee was established by Manawatu District Council and Palmerston North City Council (collectively referred to in this decision as "the two Councils" or "both Councils") in June 2011 for the purpose of processing the proposal for a boundary alteration served on Palmerston North City Council by Manawatu District Council. The processing duties of the Committee included the preparation of a Draft Boundary Reorganisation Scheme, notifying that scheme to the public and inviting submissions, and then making a decision on the scheme after considering the submissions received. The Committee was constituted and operated in accordance with the procedures set out in Schedule 3 of the Local Government Act 2002. The Manawatu District Council appointees to the Committee were Councillors Matt Bell, Barbara Cameron and Tony Jensen and the Palmerston North City Council appointees were Councillors Jim Jefferies, Annette Nixon and Tangi Utikere.

The Committee arrived at its decision after fully examining all the evidence, which included 212 written submissions, together with oral statements from 64 submitters who attended or were represented at a hearing of the Committee held at the Manawatu District Council offices in Feilding from Tuesday 11 October to Friday 14 October 2011. After hearing the submissions, the Committee's options were to adopt the Draft Reorganisation Scheme, or to adopt the scheme with amendments taking account of recommendations, submissions and other information received by the Committee, or to decide that the scheme should not proceed.

The Committee expressly confirms that it has accepted and based its decision on the relevant statutory criteria, as more particularly set out in Clauses 3 to 5 of Schedule 3 to the Local Government Act 2002. In doing so, particular attention was given to the requirement that a Reorganisation Scheme should promote good local government of the districts concerned, ensuring that each local authority affected by the proposal would have the necessary resources to enable it to carry out its responsibilities if the scheme was implemented, and contain within its district a sufficiently distinct community or communities of interest.



The Committee noted that the Draft Reorganisation Scheme was supported by Manawatu District Council and Palmerston North City Council, apart from suggestions made by both Councils for minor amendments. While there was some support for the draft scheme from other submitters, the Committee noted that the majority of submitters were opposed to the scheme.

The rationale for the scheme, as stated in the Explanatory Notes attached to the draft scheme as Attachment C, was that the two Councils were experiencing growth pressures on the boundary between the two authorities. Such pressure was coming largely from industrial growth around the boundary, raising issues about land use and infrastructural planning. If growth pressures were not addressed in a coordinated consistent way, then it was possible that the greater Manawatu area might miss out on economic and social opportunities that might otherwise arise from this growth. In particular:

- There was the prospect that both Councils were continuing to expend significant resources in dealing with proposals for private development near the boundary. In this regard, the submission from Palmerston North City Council pointed out that over the last five years, there have been three private plan change requests lodged with Manawatu District Council to rezone land for a mix of commercial and industrial activity for land adjoining but lying outside the city boundary. In addition, there had also been a number of informal approaches for industrial development in the north east part of the City near the boundary area.
- The City Council submission also underlined the importance of the strategic roading network as detailed in the Palmerston North - Manawatu Joint Strategic Transport Study and the Regional Land Transport Strategy. The Joint Study was commissioned by the two Councils, New Zealand Transport Agency and Horizons Regional Council. The City Council expressed a concern in its submission that it had been unable to advance the planning, implementation and funding of road improvements near the city as it had no control over the roads. The District Council agreed in its submission, adding that it was inequitable that the District Council should be required to fund infrastructure work that was primarily for the benefit of the City.
- A realignment of the boundary would bring within Palmerston North areas which already share a significant community of interest with Palmerston North City. Both Councils mentioned in their submissions that more than half of the residents living in the area affected by the scheme worked in Palmerston North (54% reported in the 2006 Census), while 95% saw the City as their principal shopping destination (Marketview retail expenditure, June 2010).



The submissions opposing the Draft Reorganisation Scheme did so for a variety of reasons. Some submitters believed that the City and District Councils should amalgamate. This is in line with the preferred option expressed in the *Morrison Low Report*. This report was commissioned by the two Councils to make recommendations to the Councils about whether the Councils should amalgamate, alter their common boundary, or place a greater emphasis on cross boundary services. Otherwise, submitters opposing the Draft Reorganisation Scheme commonly did so because:

- The City Council had not demonstrated a sufficient need to expand its boundaries, particularly for future residential development. Several submitters pointed out that the City presently included sufficient land to accommodate future residential development within the existing City boundary for the next 30 to 50 years.
- Much of the area included in the Draft Reorganisation Scheme was unsuitable for future urban or industrial development because the land concerned was prone to flooding, particularly in parts of Areas A and B, and in Area C to the south-west of Bunnythorpe.
- If urban or industrial development was to take place on some of the land proposed to be included in the City, this would involve the use of land and soils that were otherwise highly productive for agriculture purposes.
- The financial viability of Manawatu District Council would be threatened because the Council would be "giving away" a significant proportion of its assets. Several submitters commented that businesses did not grow by parting with significant assets.
- The proposal would mean the splitting of communities, particularly in the Kairanga locality where the use of the Kairanga-Bunnythorpe Road as the boundary would divide residents between the City and District.
- The City Council had little understanding of rural matters and villages, having historically focussed on matters associated with urban development.

After considering all the submissions, the Committee deemed it appropriate to partially reduce the area of land proposed to be included in the City. In particular:

- In Area A at Longburn, it was decided that the land west of the North Island Main Trunk Railway and Reserve Road be excluded from the scheme. This land was unlikely to be of strategic benefit to the City in the foreseeable future. The Committee believed that the railway line made a natural boundary for a good part of this area, with future industrial and commercial development likely to take place on the eastern side of the railway line.



- In Area C, the Committee accepted that there was little likelihood of urban development taking place to the north and east of Bunnythorpe. Further, it is likely that there would be little impact on the strategic roading network if that part of Area C was excluded from the scheme. The Committee considered that Bunnythorpe town and the area to the west and south of the township should be included in the City, because the likely future course of urban development in Palmerston North would be in a northerly direction from the existing City towards the Bunnythorpe area.
- In the Ashhurst area, Areas F and G have been excluded from the scheme. Area F is unlikely to be of strategic benefit to the City in the foreseeable future. The small Area G, proposed to be transferred from City to District, was deleted because it was linked to Area F. Under the scheme as adopted by the Committee, the Saddle Road Bridge would continue to lie partly in the City and partly in the District.

With regard to the Kairanga community, the Committee considers that this community has not developed into a township as have Linton, Bunnythorpe and Ashhurst, and that it is geographically located much closer to the commercial centre of Palmerston North than to the commercial centre of Feilding. The community, therefore, already has a close connection with Palmerston North.

The Committee noted that the City Council already had an understanding of "rural matters", evidenced by the fact that 81.5% of the geographical area of the City is rural. The Council has also passed a resolution to provide a high level of protection for the future use of high class soils. A change in local authority boundaries, in itself, also has no impact on the ultimate use of the land. This is regulated by District Plan provisions made in consultation with the community.

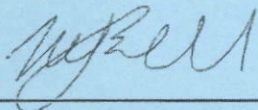
With regard to representation, the Committee has agreed with the proposals set out in the draft scheme, but acknowledges that these will be reviewed by both Councils in the near future. Both Councils are required to address representation issues and publically announce their proposals by 31 August 2012 and the next elections for both Councils will be carried out on the basis of the outcome of the representation reviews. There appears to be little value in the Committee making major alterations to representation arrangements that would be in place for little more than a year before the next local authority elections. In the meantime, existing ward boundaries in Palmerston North City will be maintained except that those areas becoming part of the City will be added to the appropriate adjacent wards.

Apart from reducing the size of the geographic area covered by the Draft Reorganisation Scheme, the Committee has modified the scheme to accommodate suggestions made by Manawatu District Council with regard to the transitional payment and building consents proposals. The alteration to the transitional payment will provide for greater certainty and will eliminate the need for reviews, whilst changes to building consent provisions acknowledge that these services have been undertaken by the City Council on behalf of the District Council since 2007.



In summary, the Committee accepts that the boundary alteration proposals should proceed, but on a modified basis, as reflected in the amendments that have been made to the Draft Reorganisation Scheme.

Dated this 2<sup>nd</sup> day of November 2011



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Councillor Matt Bell  
Chairperson

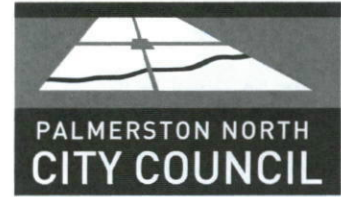
RESOLVED  
by Committee

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**APPENDIX A**



**DRAFT BOUNDARY REORGANISATION SCHEME  
FOR MANAWATU DISTRICT AND PALMERSTON NORTH CITY**

*For the Longburn, Kairanga, Bunnythorpe and Ashhurst Areas*

**JULY 2011**



**DRAFT BOUNDARY REORGANISATION SCHEME**  
**FOR MANAWATU DISTRICT AND PALMERSTON NORTH CITY**  
*For the Longburn, Kairanga, Bunnythorpe and Ashhurst Areas*

Pursuant to Clause 12 of Schedule 3 of the Local Government Act 2002, the Joint Boundary Committee of Manawatu District Council and Palmerston North City Council has jointly prepared the following Draft Reorganisation Scheme for a boundary alteration between the Manawatu District and Palmerston North City:

**1. TITLE**

This Draft Reorganisation Scheme may be referred to as the Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City for the Longburn, Kairanga, Bunnythorpe and Ashhurst areas.

**2. INTERPRETATION**

In this Scheme, unless the context otherwise requires:

(a) **Councils** means the Councils of MDC and PNCC;

**MDC** means Manawatu District Council;

**Manawatu District** means the area administered by Manawatu District Council as at 1 July 2011;

**PNCC** means Palmerston North City Council;

**Palmerston North City** means the area administered by Palmerston North City Council as at 1 July 2011;

**Scheme** means Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City for the Longburn, Kairanga, Bunnythorpe and Ashhurst areas.

(b) **Area A** means the area marked as Area A on Map 1 attached to this Scheme, and **Areas B, C, D, E and F** have the corresponding meaning, and also includes those areas as shown on Maps 2 or 3 as appropriate.

**3. COMMENCEMENT**

Subject to Clause 13, this Scheme, if approved, shall come into force on 1 July 2012.

**4. BOUNDARY ALTERATION**

(a) The boundaries of Manawatu District and Palmerston North City are altered by excluding areas A to F inclusive from Manawatu District and including them in Palmerston North City, and excluding area G from Palmerston North City and including it in Manawatu District.



- (b) Where the proposed boundary line follows roads, the boundary between Manawatu District and Palmerston North City will be the centre-line of the road. This will include the Saddle Road Bridge, where the existing boundary will be shifted southwards to the bridge. The existing boundary follows the location of the previous bridge, which was destroyed in the 2004 Manawatu Flood.
- (c) At the railway crossing north of Bunnythorpe, the boundary will follow existing mesh block boundaries which directly link Newbury Line with Nannestads Line, instead of following roads through the railway crossing.
- (d) The proposed boundary conforms with the boundaries of statistical mesh block areas determined by Statistics New Zealand, and used for parliamentary electoral purposes, except in the Bunnythorpe and Ashhurst areas. Statistics New Zealand has given approval for mesh block boundaries to be adjusted to conform with the boundary line shown on the maps, including the realignment of the mesh block boundary at the Saddle Road Bridge.

## 5. REPRESENTATION

- (a) Area A (Longburn and surrounds) is excluded from the Kairanga Ward of Manawatu District and included in the Awapuni Ward of Palmerston North City.
- (b) Area B (Kairanga and surrounds) is excluded from the Kairanga Ward of the Manawatu District and included in the Takaro Ward of Palmerston North City.
- (c) Area C (Bunnythorpe and surrounds) is excluded from the Kairanga and Kiwitea-Pohangina Wards of the Manawatu District and included in the Papaioea Ward of Palmerston North City.
- (d) Area D (northern Ashhurst) is excluded from the Kairanga Ward of Manawatu District and included in the Ashhurst-Fitzherbert Ward of Palmerston North City.
- (e) Areas E and F (northern Ashhurst and the Saddle Road) are excluded from the Kiwitea-Pohangina Ward of the Manawatu District and included in the Ashhurst-Fitzherbert Ward of Palmerston North City.
- (f) Area G (Saddle Road Bridge) is excluded from the Ashhurst-Fitzherbert Ward of Palmerston North City and included in the Kiwitea-Pohangina Ward of Manawatu District.
- (g) Except in the circumstances specified in Clauses 1-4 inclusive of Schedule 7 to the Local Government Act 2002, the members of MDC and PNCC continue to be elected members of those Councils, as if there had been no boundary alteration. This is in accordance with Clause 67(j) of Schedule 3 of the Local Government Act 2002.
- (h) The representation arrangements stated in this Clause apply for the present term of the Councils which concludes with the next Local Government Elections to be held on 12 October 2013. The representation arrangements for those elections will be determined by the separate representation reviews to be carried out by MDC and PNCC.



**6. TRANSITIONARY PAYMENT**

- (a) A transitional payment will be paid by PNCC to MDC under the arrangements set out in this clause.
- (b) The transitional payment will be made in acknowledgement of the expectation that the boundary alteration will result, for a number of years, in a net annual revenue reduction for MDC and a net annual revenue increase for PNCC. The transitional payment will be made by PNCC to MDC each year for a maximum of ten years, subject to a formal review at the end of five years.
- (c) For the purposes of this clause:

All calculations shall be based on the operating budgets of MDC and PNCC and the rates set by MDC and PNCC for the year immediately preceding the implementation of this Scheme.

The **estimated annual net revenue reduction** for MDC represents the amount (GST exclusive) of the MDC rates assessed on those properties to be transferred to Palmerston North City (Areas A to F inclusive), plus other estimated operating revenue receivable by MDC in relation to Areas A to F inclusive, to be transferred, less any operating expenses it is estimated will no longer be incurred by MDC when the areas are transferred to PNCC.

The **estimated net revenue increase to PNCC** represents the amount (GST exclusive) of the rates which would be assessed by PNCC (using PNCC rates for the year preceding the date of transfer) on those properties to be transferred to Palmerston North City (Areas A to F inclusive), plus estimated other operating revenue receivable by PNCC in relation to Areas A to F inclusive, less any additional operating expenses it is estimated will be incurred by PNCC when the areas are transferred from MDC.

- (d) The amount of the transitional payment will remain at a constant level for the first three years, then at a constant lower level for the next two years, and then (subject to the formal review) progressively reduce over the following five years. GST, if applicable, will be added to the amount of each payment.
- (e) The amount of the payment in each of the first three years shall remain constant and equate to the estimated net revenue reduction to MDC.
- (f) The amount of the payment in each of the following two years shall be the sum payable in the first three years reduced by 20% of the estimated net additional cost to PNCC (if PNCC were to reimburse MDC 100% of its net revenue reduction) as follows:

Estimated net revenue increase to PNCC	= A
Initial transitional payment to MDC	= B
Estimated net additional cost to PNCC (B - A)	= C
C x 20%	= D
Payment in years 4 and 5	= B - D



- (g) The amount of the payment in each of the following five years shall be the amount payable in years four to five, progressively reduced to zero by uniform amounts over the five year period (subject to any changes agreed or determined following the formal review).
- (h) The formal review will be initiated by the Chief Executives of MDC and PNCC, who will endeavour to reach agreement on (a) whether the amounts payable in years six onwards should be made in the terms stated above or whether the amounts payable for any or all of those years should be modified and, if so, the amounts that should be paid instead; (b) the years for which payments made should be made; and (c) whether any future review should be undertaken.
- (i) The Chief Executives of MDC and PNCC will report their agreement or failure to reach agreement to the Councils of MDC and PNCC. Both Councils will approve such agreement or substitute their own agreement or, in the absence of any agreement being reached by 30 September of year six, either MDC or PNCC may refer the matter to arbitration for final resolution, in accordance with Clause 13 of the Scheme.
- (j) In reaching any agreement or resolution under the above clauses, the Chief Executives of MDC and PNCC, the Councils of MDC and PNCC and any appointed Arbitrator, must have regard to the criteria specified in clause 6(l) below and must ensure that: the amount payable by PNCC to MDC in any of years six onwards does not exceed the amount that was payable in year five.
- (k) In addition to the above procedure, the Councils may, if they determine, first refer the matter to non-binding mediation.
- (l) The criteria referred to in clause 6 (j) above include:
- the formula for calculating the amount of payments as stated above
  - building consents and subdivisions
  - population growth
  - household number growth
  - relative value of properties
  - increase in rates base
  - relative size of overheads to direct service provision (ability to spread overheads)
  - the financial circumstances of MDC and PNCC
  - any other matters deemed to be relevant by the persons or entities mentioned in clause 6(i).
- (m) Payments to be made under this agreement will be paid as quarterly sums at the end of each quarter.
- (n) Notwithstanding the above, should the payment required to be made by PNCC to MDC in year one vary significantly from that which has been assumed in the formulation of this agreement (i.e. be less than \$627,000 or more than \$767,000), then the two Councils will endeavour to negotiate in good faith the amounts to be payable in year one onwards. In the event that agreement cannot be reached, the matter will be referred to arbitration in accordance with clause 13 below, however the Councils may, if they determine, first refer the matter to non-binding mediation.



- (o) Notwithstanding anything in this Clause 6, all payments required to be made shall be adjusted automatically to reflect changes to the Local Government Cost Index for New Zealand applicable to operating expenditure.

## 7. RATING

- (a) PNCC will set and assess rates on those properties transferred to Palmerston North City (Areas A to F inclusive) in the same manner as like properties within the current City boundary, except for any targeted rate to cover the costs of upgrade to the industrial wastewater system in Longburn.
- (b) MDC will set and assess rates on those properties transferred to the Manawatu District (Area G) in the same manner as like properties within the current District boundary.
- (c) PNCC and MDC currently have different dates of valuation so it will be necessary either to revalue the properties transferred or equalise the rateable values through another mechanism such as amendments to the rating systems.

## 8. RESOURCE MANAGEMENT

- (a) In accordance with section 81 of the Resource Management Act 1991, on the date this Scheme comes into effect the operative Manawatu District Plan shall be deemed to be part of the operative Palmerston North City District Plan, in so far as it applies to Areas A to F inclusive. Within a period of 2 years from the date this Scheme comes into effect, PNCC will promote a Plan Change to include provisions for Areas A to F inclusive.
- (b) All proceedings or appeals in relation to provisions of the Manawatu District Plan affecting Areas A to F inclusive that have been commenced<sup>1</sup> prior to the date this Scheme comes into effect will continue to be the responsibility of the MDC until resolved. All proceedings or appeals in relation to provisions of the Manawatu District Plan deemed to be part of the Palmerston North City District Plan affecting Areas A to F inclusive that are commenced<sup>2</sup> on or after the date that this Scheme comes into effect will be the responsibility of PNCC. The status of the operative Palmerston North City District Plan shall not be compromised by any proceedings or appeals in relation to provisions of the Manawatu District Plan deemed to be part of the Palmerston North City District Plan.
- (c) All resource consents pertaining to Areas A to F inclusive for which applications have been submitted prior to the date this Scheme comes into effect will continue to be the responsibility of MDC until:
- (i) For subdivision consents section 224(c) certificates are issued; or
  - (ii) For land use consents the resource consent is deemed to have commenced under section 116; or
  - (iii) The resource consent is otherwise terminated.

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<sup>1</sup> Publicly notified under clause 5(1), Schedule 1, RMA 1991

<sup>2</sup> See footnote 1.



All resource consents for which applications are submitted in relation to Areas A to F inclusive on or after the date that this Scheme comes into effect will be the responsibility of PNCC.

## 9. DEVELOPMENT CONTRIBUTIONS

- (a) All developments in Areas A to F inclusive, for which applications are lodged prior to the date this Scheme comes into effect, will be assessed under the MDC Development Contributions Policy. If applicable, development contributions will be payable to the Manawatu District Council, in accordance with the rates and methodology set out in the MDC Development Contributions Policy.
- (b) All developments in Areas A to F inclusive, for which applications are lodged on or after the date this Scheme comes into effect, will be assessed under the PNCC Development Contributions Policy. If applicable, development contributions will be payable to the PNCC, in accordance with the rates and methodology set out in the PNCC Development Contributions Policy.
- (c) Two-thirds of all development contributions received by MDC on or after the date this Scheme comes into effect for developments located within Areas A to F inclusive will be transferred to PNCC.

## 10. BUILDING CONSENTS

- (a) All building consents for works in Areas A to F inclusive, for which applications have been submitted prior to the date this Scheme comes into effect, will continue to be the responsibility of MDC until the final inspection is completed and where applicable the Code of Compliance certificate issued.
- (b) All building consents for works in Areas A to F inclusive for which applications are submitted on or after the date that this Scheme comes into effect, will be the responsibility of PNCC.
- (c) Subject to Clause 10(d) below, the Manawatu District Council shall be responsible for and indemnify Palmerston North City Council in full for any liability incurred by Palmerston North City Council relating to:
  - (i) Any leaky building (as defined within the Weathertight Homes Resolution Services Act 2006); and
  - (ii) Any other claims involving a building (as defined within the Building Act 2004);within Areas A to F inclusive.
- (d) Manawatu District Council shall be liable under Clause 10(c) above during any period from when a building consent has issued by Manawatu District Council prior to the date this Scheme comes into effect until a date:
  - (i) Ten years subsequent to the issue of a code compliance certificate in relation to the building; or



- (ii) Ten years subsequent to the date of the issue of the building consent for that building;

whichever date shall be the later.

## **11. BYLAWS**

- (a) In accordance with Clause 67(e) of Schedule 3 to the Local Government Act 2002, all bylaws made by MDC that are in force on the date this Scheme comes into effect will, in relation to the areas being transferred to Palmerston North City, be deemed to be bylaws of PNCC and will apply to those areas until altered or revoked by PNCC.
- (b) In accordance with Clause 67(e) of Schedule 3 to the Local Government Act 2002, all bylaws made by PNCC in force on the date this Scheme comes into effect will, in relation to the area being transferred to Manawatu District, be deemed to be bylaws of MDC and will apply to that area until altered or revoked by MDC.

## **12. SEPARATE AGREEMENT FOR APPORTIONMENT OF ASSETS AND LIABILITIES, AND FOR OTHER SPECIAL ARRANGEMENTS**

- (a) Except for those matters set out in this Scheme, MDC and PNCC will enter into separate arrangements for the apportionment of assets and liabilities, including any arrangements that may need to be made for the Longburn and Bunnythorpe areas.
- (b) These agreements will be negotiated separately, but if no agreement is reached within three months of this reorganisation order coming into force, either MDC or PNCC will be able to apply to the Local Government Commission for a determination under Clause 69 of Schedule 3 to the Local Government Act 2002.

## **13. ARBITRATION AND MEDIATION**

- (a) In the event that any matter is not included in this Scheme or in Schedule 3 to the Local Government Act 2002, or some other question or dispute arises, MDC and PNCC will endeavour to settle such matter by agreement, or failing agreement, by arbitration.
- (b) Any such arbitration will be undertaken in accordance with New Zealand law and the current Arbitration Protocol of the Arbitrators' and Mediators' Institute of New Zealand Inc. The arbitration will be conducted by one arbitrator agreed upon by MDC and PNCC and should those Councils fail to agree within 21 days from the date upon which the matter is referred to arbitration, then the arbitrator will be appointed by the President of the Manawatu District Lawyers Standards Committee or their nominee. The decision of the arbitrator shall be final and not subject to review by either court or the Local Government Commission.
- (c) In addition to the above procedure, the Councils may, if they determine, first refer the matter to non-binding mediation.



**14. TRANSITIONAL PROVISIONS**

For the purposes of the following matters, this Scheme comes into force on the day after the day of the publication of the Order in Council in the *New Zealand Gazette*:

- (a) The review of representation arrangements under Part 1A of the Local Electoral Act 2001; and
- (b) The preparation and adoption of Long Term Plans and Annual Plans under sections 93 and 95 of the Local Government Act 2002 for the period commencing 1 July 2012; and
- (c) The setting of rates under the Local Government (Rating) Act 2002 for the financial year commencing 1 July 2012 including, if necessary, amendments to valuation rolls either by a revaluation or another mechanism to equalise values.

**15. INCLUDED PROVISIONS**

In this Scheme the provisions of Schedule 3 to the Local Government Act 2002, with the exception of Clause 67, shall apply. In relation to Clause 67 of Schedule 3 to the Local Government Act 2002, it shall apply to the extent recorded in Attachment B.



**ATTACHMENT A**

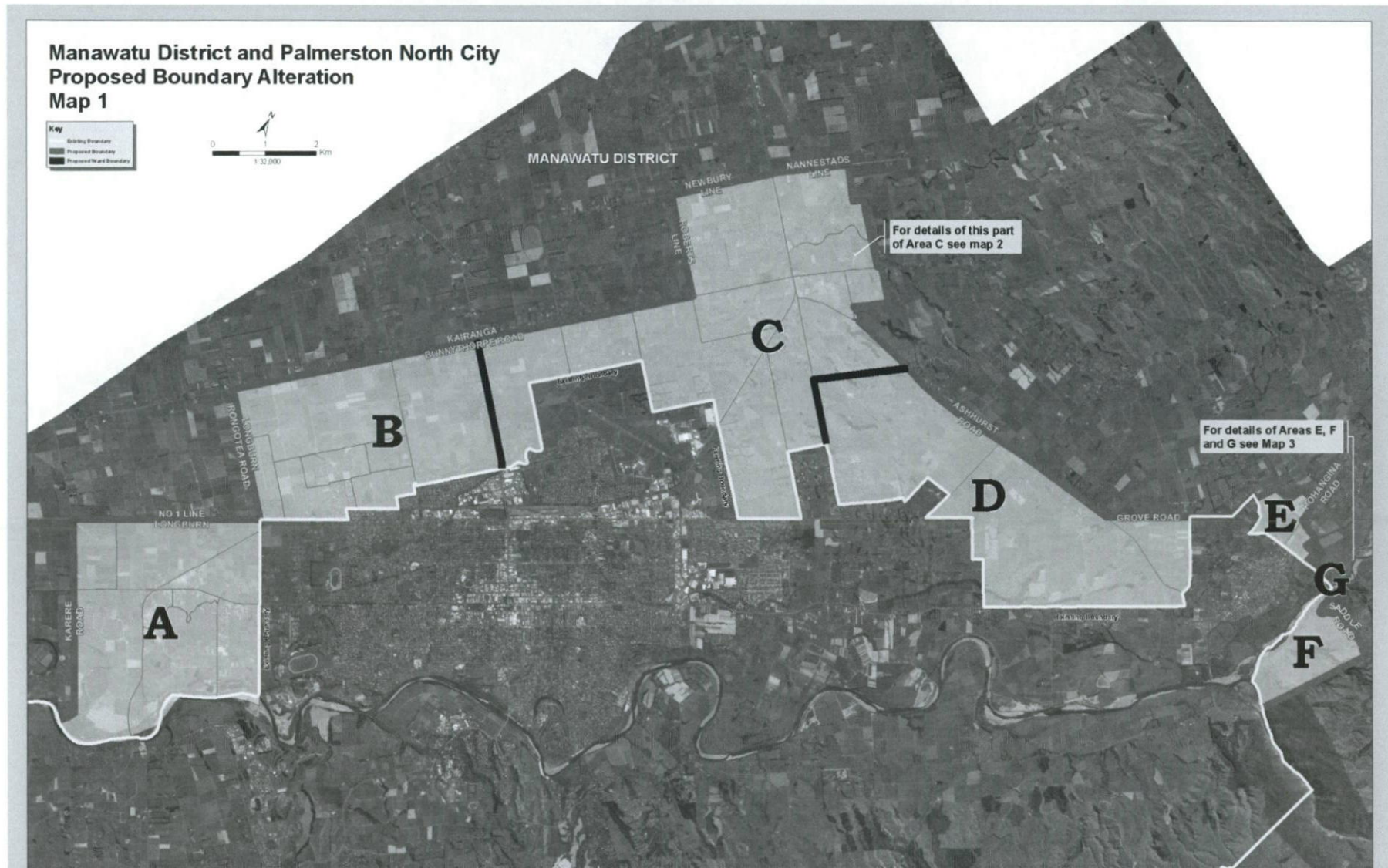
**MAPS**

**Map 1.** Manawatu District and Palmerston North City Proposed Boundary Alteration

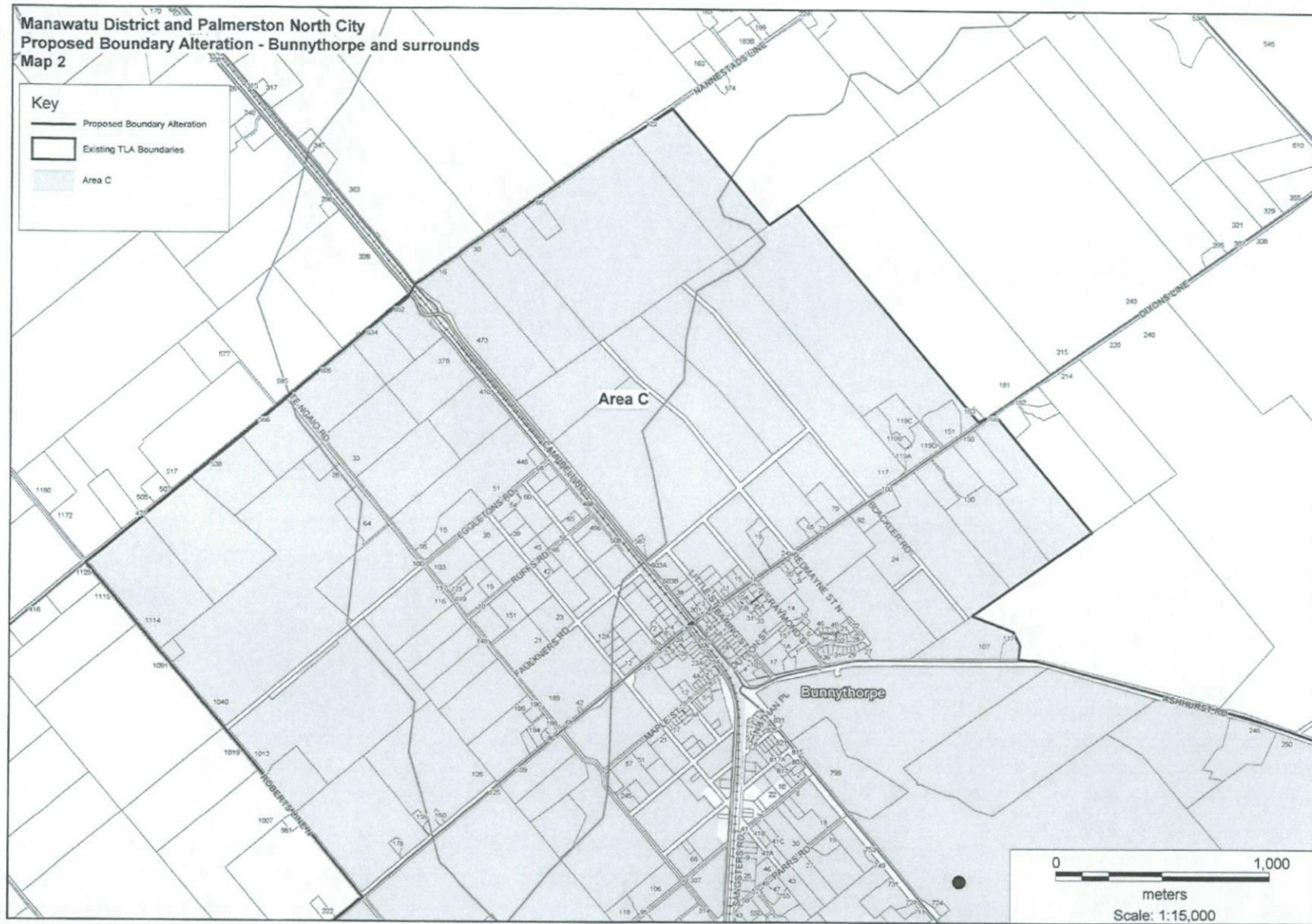
**Map 2.** Manawatu District and Palmerston North City Proposed Boundary Alteration –  
Bunnythorpe and surrounds

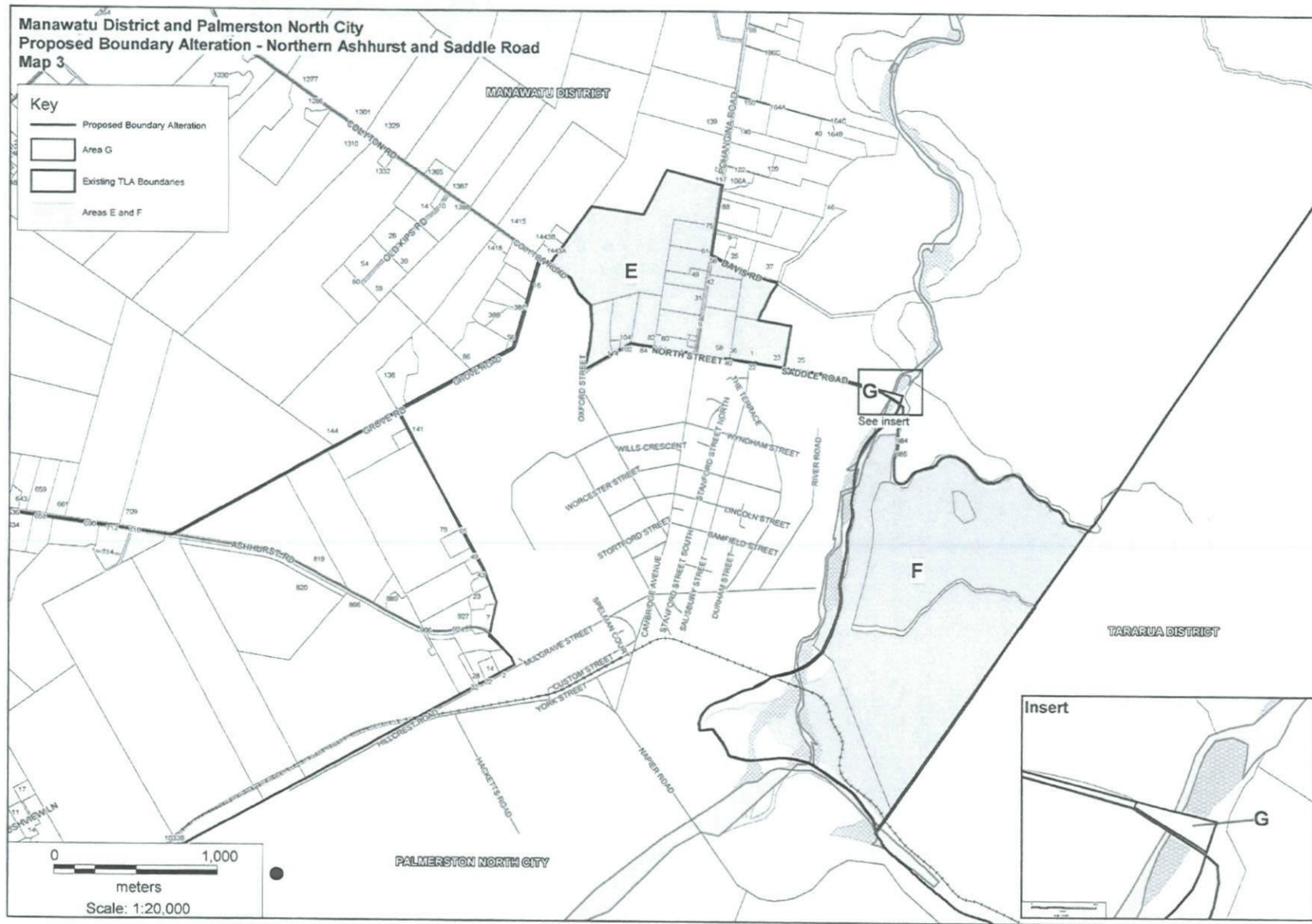
**Map 3.** Manawatu District and Palmerston North City Proposed Boundary Alteration –  
Northern Ashhurst and Saddle Road













**ATTACHMENT B****Provisions from Clause 67 of Schedule 3 to the Local Government Act 2002 which apply to this Reorganisation Scheme**

The following provisions apply to each reorganisation scheme unless amended or declared not to apply by a reorganisation scheme:

- (a) the local authority that assumes, under the scheme, jurisdiction over an area formerly comprising or forming part of a separate district or region, or that takes over the responsibilities of a local authority, has, and may exercise, and is responsible for:
  - (i) all the powers, duties, acts of authority, and responsibilities that were previously exercised by the former local authority, or that would have been exercised by it if it had remained in existence or in control of that area:
  - (ii) all the liabilities, obligations, engagements, and contracts that were previously the responsibility of the former local authority, or that would have been its responsibility if it had remained in existence or in control of that area:
  - (iii) all the actions, suits, and proceedings pending by or against the former local authority, or that would have been its responsibility if it has remained in existence or in control of that area:
- (b) the responsibilities, duties, and powers of the chairperson and the chief executive of the former local authority must be exercised by the chairperson and chief executive of its successor:
- (c) *Does not apply*
- (d) a local authority that assumes jurisdiction over an area that was formerly part of a separate district or region has, subject to all existing encumbrances, vested in it all the land situated in that area that was vested in the local authority that formerly had jurisdiction over that area:
- (e) *Is amended in its application to the Draft Reorganisation Scheme*
- (f) all rates or levies and other money payable in respect of an abolished local authority, or of an area of land included in the district or region of another local authority, are due and payable to the new local authority:
- (g) *Does not apply*
- (h) the rights or interests of creditors of a district or region must not be affected:
- (i) the valuation rolls, electoral rolls, and rate records in force in the district or region of an abolished local authority, or in relation to any part of the district or region of a local authority included in the district or region of another local authority, continue in force in the district or region of the new controlling local authority until those rolls or records are made by that local authority, and, until that time, the Local Government (Rating) Act 2002 applies:

- (j) except in the circumstances specified in clauses 1, 2, 3, or 4, if part of a district or region is excluded from that district or region and included in another district or region, the members of the local authority of the first-mentioned district or region continue to be members of the district or region as if that part had not been excluded from the district or region:
- (k) if an area is included in the district of another territorial authority, the civil defence emergency management group plan for the district in which the area is included applies to the area so included and is the only operative local civil defence plan to apply in that area
- (l) *Does not apply*



**ATTACHMENT C****Explanatory Notes**

These notes are intended as a guide to the contents of this Draft Boundary Reorganisation Scheme and to provide background information and briefly explain the process for consideration of that Scheme.

**PURPOSE OF DRAFT REORGANISATION SCHEME**

The main purpose of the boundary alteration is to transfer land from Manawatu District to Palmerston North City, to enable a more co-ordinated and improved approach for the future development of the fringe area just outside the existing Palmerston North City boundary.

This proposal generally covers land in the Longburn, Kairanga, Bunnythorpe and Ashhurst areas. Nearly all of the area covered in the proposal will be transferred to Palmerston North City, except for a small area near Ashhurst which will be transferred to Manawatu District.

**RATIONALE**

The Manawatu District and Palmerston North City Councils are experiencing growth pressures on the boundary between the two authorities. Pressure is mostly coming from industrial growth around the boundary, raising issues about land-use and infrastructure planning.

If the growth pressures are not addressed in a co-ordinated and consistent way then it is possible that Manawatu and Palmerston North may miss out on the economic and social opportunities arising from this industrial growth. Furthermore, both Councils will continue to expend significant resources in dealing with ad-hoc private development.

The Councils have to address the growth pressures in a way that best serves good local government, especially local communities' representation interests.

Based on community feedback and technical studies, the two Councils believe that the boundary change as described in this proposal is the best way of meeting these economic development, land use planning, infrastructural planning and representation issues.

**BACKGROUND**

This section briefly describes some of the decisions and community engagement undertaken by the Councils to get to this point.

In late 2009 the Councils engaged Morrison Low to look at four options to address the growth issues: amalgamation, boundary change 1 (including Longburn), boundary change 2 (including Bunnythorpe and Longburn), and cross boundary servicing. The Morrison Low study was a technical assessment of the four options, mostly from an economic perspective. It favoured amalgamation and boundary change 2 as the best options.

The Councils considered the Morrison Low report, alongside social and community impacts. This resulted in the Councils stating a preference for boundary change 2 (including Longburn and Bunnythorpe).

The Councils agreed to seek informal community feedback on this option. They also agreed to include the amalgamation option as part of the community feedback process. The aim of this feedback stage was to share information and "test" the idea of the Boundary Change and Amalgamation proposals with both Councils' communities before making a decision about which option, if any, to pursue.

Hence they held an informal community feedback process in October - November 2010. This involved:

- Information packs sent to all 970 property owners in the Boundary Change area.
- Five public meetings - which approximately 250 people in total attended. Three of these were held in the boundary change area, and these included a "drop-in" time prior to the meetings when residents could ask staff one on one questions.
- An ABC project website. This gave people an information summary, six topic sheets, the Morrison Low report and the Proposed Boundary Map. This website received 1,166 visits.
- 150 letters offering one on one meetings with businesses, central government agencies, neighbouring local authorities, and community groups. Ten such meetings were requested and held.
- Radio advertisements on local radio stations.
- Four ABC features in community papers.
- An email survey of Palmerston North residents.

As a result of the Community Feedback exercise 163 people gave feedback on the ABC proposal. This represents approx 0.16% of the combined population of Manawatu District and Palmerston North City. In total, 230 individual responses were received. There were more responses than people because some people commented on more than one option. For example, if they said they supported amalgamation and were opposed to a boundary change, this was counted as two responses.

Just over half (52%) of the responses were received from residents in the Boundary Change Area. 16% were residents from other parts of the Manawatu District, and 13% from Palmerston North residents. The rest were from organisations that cross the boundary or did not state which area they were from:

- Of those 230 responses received, the majority 55% supported change (either Amalgamation or Boundary Change). 36% opposed change (either Amalgamation, Boundary Change) and the remaining 9% were neutral.
- Of those that support change half supported Amalgamation and half supported Boundary Change 1 or 2.

Common themes from this feedback included:

- A general acceptance that some form of change is required. Pressures from growth demand on the boundary needed to be addressed. The status quo cannot remain.
- There was some concern about how effectively rural issues would be represented by a largely urban authority.
- There was some concern about urbanisation and the amount of land included in the Boundary Change Option 2 proposal.

There was a general perception that the Palmerston North City Council would allow residential and industrial development right up to the boundary line. However, the City Council has enough residential land for the next 25 years within its current boundaries and there is no intention of urbanising up to the boundary line. The proposed new boundary is sited to include the major roading networks that serve the growth areas in the City.



To take account of issues raised during the feedback, a new boundary change option has been developed, as described in this proposal. It still includes Bunnythorpe and Longburn, but excludes some of the area around Hiwinui. It also includes area to the north and east of Ashhurst.

Both Councils have approved the new boundary change and in May 2011 agreed on the contents of a boundary alteration proposal and to set up a Joint Boundary Committee to oversee the process.

### **WHAT HAPPENS NEXT?**

The procedure that applies from now on is as follows;

- The Draft Reorganisation Scheme is open to submissions until Thursday 8 September 2011.
- The Joint Boundary Committee considers the submissions and provides an opportunity for those who made submissions to speak to their submissions if they wish. Hearings of the Joint Boundary Committee are expected to take place from 11 to 14 October 2011.
- The Joint Boundary Committee then decides whether the Scheme should be adopted, modified, or should not proceed.
- Appeals against the decision of the Joint Boundary Committee can be made to the Local Government Commission.
- The Scheme, if adopted or modified by the Joint Committee, or the Local Government Commission if there has been any appeal, is given effect by an Order in Council.

### **SUBMISSIONS**

The Draft Boundary Reorganisation Scheme is open for submissions until Thursday 8 September 2011.

Submissions may be lodged:

- By mail addressed to:

bc PROJECT  
Freepost 508  
Joint Boundary Committee  
c/- Manawatu District Council  
Private Bag 10 001  
Feilding 4743

- In person by delivery to Manawatu District Council, 135 Manchester Street, Feilding or to the Customer Service Centre at Palmerston North City Council, The Square, marked "Submission Reorganisation Scheme."
- By email to [contact@boundarychange.co.nz](mailto:contact@boundarychange.co.nz) with a subject heading entitled "Submission Reorganisation Scheme."
- By fax to (06) 323 0822 entitled "Submission Reorganisation Scheme."

Persons making submissions should clearly state whether they wish to appear before the Joint Boundary Committee, and provide other information as set out on the submission form attached.

**Please print clearly, so your submission can be easily photocopied, read and understood. Don't forget to provide contact details including postal address, phone and/or email.**

Preferred title: Mr Mrs Miss Ms Other *Please circle which applies*

Organisation (if any): \_\_\_\_\_

Full Name: \_\_\_\_\_

Postal Address: \_\_\_\_\_

Phone: \_\_\_\_\_ (hm) \_\_\_\_\_ (wk) \_\_\_\_\_ (mobile)

Email: \_\_\_\_\_

Signature: \_\_\_\_\_

FOLD 1<sup>ST</sup> SUBMISSION FORM MUST BE SEALED BEFORE POSTING FOLD 1<sup>ST</sup>

**bc PROJECT Submission Form**

**Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City**

Do you wish to speak at a meeting of the Joint Boundary Committee: Yes  No

If yes, please indicate your preferred hearing time:

Morning  Afternoon  Evening

Submissions will be heard by the Joint Boundary Committee commencing on Tuesday, 11 October 2011 at 8.30am. If you want to speak to the Committee we will contact you to arrange a time.

As required by the Local Government Official Information and Meetings Act 1987, all submissions will be regarded as being publicly available unless the submitter requests directly that their identity be regarded as confidential. If you want your name and contact details withheld please let us know.

Withhold my details

**SUBMISSIONS CLOSE ON THURSDAY 8 SEPTEMBER 2011**

FOLD 2<sup>ND</sup> SUBMISSION FORM MUST BE SEALED BEFORE POSTING FOLD 2<sup>ND</sup>



**Permit No. 508**

**Freepost this form:**

bc PROJECT  
 Freepost 508  
 Joint Boundary Committee  
 c/- Manawatu District Council  
 Private Bag 10 001  
 Feilding 4743



# bc PROJECT

# Submission Form

## Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City

(If you need more writing space, just attach additional information to this form.)

Do you support the proposed boundary change? Yes  No  Maybe

Comments:

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To help us sort the information we will collect, please tell us:

Do you live or own property in the proposed boundary change area? Yes  No

Do you live in: Manawatu District?  Palmerston North City?  Other

**For further information:**

Visit our website: [www.boundarychange.co.nz](http://www.boundarychange.co.nz)  
 Email us: [contact@boundarychange.co.nz](mailto:contact@boundarychange.co.nz)  
 Telephone us: 06 323 0000 (MDC)  
 06 356 8199 (PNCC)

**SUBMISSIONS CLOSE ON THURSDAY 8 SEPTEMBER 2011**

**PLEASE NOTE:**

- Submissions will not be returned, so if you want a copy please keep one.
- As stated on the front of this form, all submissions are made available to the public.

**8. Consideration of Late Items**

**9. Meeting Closure**

The Chairperson declared the meeting closed at 10.04 am as there was no further business.



**APPENDIX B**

## DRAFT BOUNDARY REORGANISATION SCHEME

### SUBMISSION HEARINGS

**TUESDAY, 11 OCTOBER 2011**

<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
8.30	Palmerston North City Council (72)	170
9.00	Chris Teo-Sherrell (180)	504
9.30	David Adam (Kowhai Farms) (26)	59
<b>10.00</b>	<b>Morning Tea</b>	
10.30	Milton Pedley (49)	115
11.00	John Whitelock (54)	126
11.30	Edna Goss (75)	194
<b>12.00</b>	<b>Lunch</b>	
12.30	Peter Watson (66)	152
1.00	Keith Funnell (33)	73
1.30	Marlene & Christopher Baker (25)	54
2.00	Harvey Barraclough (16)	32
2.30	Roger Clarke (27)	61
3.00	Basil Gimblett (47)	110
3.30	Brian & Margaret Schnell (58)	139
<b>4.00</b>	<b>Adjournment</b>	



**WEDNESDAY, 12 OCTOBER 2011**

<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
8.30	Colin & Dorothy Cameron (81)	210
9.00	Don Wedge (89)	239
9.30	Jim Lochhead (93)	247
<b>10.00</b>	<b>Morning Tea</b>	
10.30	Alex Stewart (95)	252
11.00	Steve Gibson (100)	285
11.30	John Hercoe (111)	305
<b>12.00</b>	<b>Lunch</b>	
12.30	Fonterra (114)	311
1.00	Jacqueline Bryant (117)	319
1.30	Robert Campbell (116)	315
2.00	Dr Brian Booth (62)	146
2.30	Stewart Collis (71)	167
<b>3.00</b>	<b>Afternoon Tea</b>	
3.30	Howard Voss (63)	147
4.00	Noni Sandilands (122)	330
4.30	Clyde Rowland (123)	346
<b>5.00</b>	<b>Dinner</b>	
5.30	Peter & Anne Russell (77)	198

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<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
6.00	Nelson Hibbard (43)	99
6.30	David Ireland (21)	47
7.00	Julie Day (190)	531
7.30	Tim Day (191)	537
8.00	Peter & Heather Davies (78)	200
8.30	Adrienne Harding (184)	508
<b>9.00</b>	<b>Adjournment</b>	



**THURSDAY, 13 OCTOBER 2011**

<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
8.30	John Manderson (134)	393
9.00	Henry & Marlene Wilton (130)	383
9.30	Judy Milne (124)	354
<b>10.00</b>	<b>Morning Tea</b>	
10.30	Jenny Olsson (135)	395
11.00	Noel Olsson (152)	
11.30	Ian & Alice Williamson (138)	401
<b>12.00</b>	<b>Lunch</b>	
12.30	Heather Outred (158)	454
1.00	Karen Kaa & Bill Evans (183)	507
1.30	Stephen & Vicki Dalley (186)	513
2.00	David Morrison (139)	405
2.30	Hugh Akers (84)	228
<b>3.00</b>	<b>Afternoon Tea</b>	
3.30	Fred Setter (168)	477
4.00	Stuart Campbell (188)	524
4.30	Joanne Sandilands (197)	553
<b>5.00</b>	<b>Dinner</b>	
5.30	Amanda Wilton-Skinner (129)	381
6.00	Mark Collis (145)	427

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<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
6.30	Bunnythorpe Community Committee (83)	222
7.00	William Timmer-Arends (80)	207
7.30	John Bent (206)	607
8.00	Margaret Sutherland (157)	452
<b>8.30</b>	<b>Adjournment</b>	

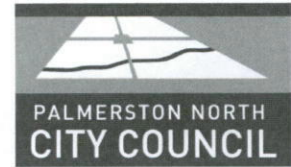


**FRIDAY, 14 OCTOBER 2011**

<b>Time</b>	<b>Submitter</b>	<b>Page No.</b>
8.30	Michael & Julie de Malmanche (159)	458
9.00	Gendie Mildon (143)	420
9.30	Derrick & Lorraine Woods (205)	603
<b>10.00</b>	<b>Morning Tea</b>	
10.30	Trevor Donaldson (181)	505
11.00	Richard Mildon (198)	567
11.30	Jan Sutherland (209)	619
<b>12.00</b>	<b>Lunch</b>	
12.30	Peter Wells (210)	623
1.00	Gerald Smith (137)	399
1.30	Gerald Manderson (121)	328
2.00	Lorraine Sutherland (208)	617
2.30	Mrs R Osborne (189)	528
3.00	Gordon McKellar (201)	596
3.30	Christopher Wall (73)	189
4.00	Ian McKelvie (115)	313
4.30	Manawatu District Council (82)	214
<b>5.00</b>	<b>Adjournment</b>	

**APPENDIX C**





**PROCEDURE SHEET FOR THE HEARING OF SUBMISSIONS  
TO THE DRAFT BOUNDARY REORGANISATION SCHEME FOR  
MANAWATU DISTRICT AND PALMERSTON NORTH CITY**

<b>Presenting Your Submission</b>	<p>You have indicated a wish to present your submission in person before the Joint Boundary Committee of the Manawatu District Council and Palmerston North City Council. You may speak to your submission yourself, or, if you wish, arrange for some other person or persons to speak on your behalf.</p> <p>We would like the meeting to be relatively informal. We ask that you speak only to the main points of your submission and then answer any questions. It is not necessary to read your submission as Committee members have a copy and will have already read it.</p> <p>After your presentation, the Committee members may ask questions of you to clarify points they are uncertain about or that they feel require further explanation. If there are any other people appearing with you, you may wish to call on them to answer questions.</p>
<b>Hearing Times and Venue</b>	<p>Hearings for the Draft Boundary Reorganisation Scheme for Manawatu District and Palmerston North City are being held from Tuesday 11 October through until Friday 14 October commencing at 8.30 am on each of the four days. These hearings are open to the public and media.</p> <p>The hearings will be held in the Council Chamber, Manawatu District Council, 135 Manchester Street, Feilding. There will be a receptionist just inside the entrance to the Chamber. Please let her know that you have arrived.</p>

<b>Who will be there?</b>	<p>The Palmerston North City Council (PNCC) and the Manawatu District Council (MDC) have appointed a Joint Boundary Committee to hear submissions and to make a decision.</p> <p>The Committee comprises Deputy Mayor of MDC Councillor Matt Bell (Chairperson), Deputy Mayor of PNCC Councillor Jim Jefferies (Deputy Chairperson) and Councillors Barbara Cameron (MDC), Tony Jensen (MDC), Annette Nixon (PNCC) and Tangi Utikere (PNCC).</p> <p>John Annabell, Legal Counsel (PNCC) and Janine Hawthorn, Customer Services and Democracy Manager (MDC) support this Committee.</p> <p>Please note that the hearings are open to the media and the public to attend.</p>
<b>Time Allocation</b>	<p>There will be no formal time allocation for individual submitters or invited speakers as part of these hearings. However, all submitters and invited speakers are requested to limit their presentations to allow sufficient time for everyone to have a fair chance to speak.</p> <p>An approximate time has been allocated to you. This is a guide only and should not be treated as absolute as many factors influence the progress of the programme of hearings that day. Submitters are asked to please turn up at least 15 to 30 minutes ahead of your approximate time.</p> <p>If you no longer wish to speak to your submission, please contact Janine Hawthorn on 323 0000 or email: <a href="mailto:janine.hawthorn@mdc.govt.nz">janine.hawthorn@mdc.govt.nz</a> before the hearings commence on 11 October 2011.</p>
<b>Additional Information</b>	<p>You may have additional supporting documents for your submission. Any additional material should be supplementary and brief. To be fair to all parties, this material should be made available to Committee members before they hear your submission.</p> <p>If you do have additional material, please hand it to the receptionist on your arrival in order that they are able to organise for copies to be run off before you speak.</p>

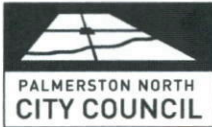


<b>Visual or Audio Aids</b>	A data projector, laptop, DVD player and whiteboard will be available for use for the duration of the hearings. Please advise the receptionist when you first arrive in the Council Chamber if you wish to use any equipment when you speak to your submission. If you intend making a powerpoint presentation, please hand over the electronic file to the receptionist in order that it can be downloaded on to the computer prior to your presentation.
<b>Tikanga Maori</b>	<p>You may speak to your submission in Maori if you wish.</p> <p>If you intend to do so, please contact us no later than four days before the date of the meeting. This is to enable arrangements to be made for a certified interpreter to attend the meeting.</p> <p>You may bring your own interpreter if you wish.</p>
<b>Agenda</b>	<p>An Agenda for the meeting at which you will be speaking is enclosed. The Order Paper lists the submissions generally in the order the Committee will hear them, although there may be some variation to this.</p> <p>You are welcome to be present for the hearing of all submissions if you wish.</p>
<b>Contents of Other Submissions</b>	<p>If you would like to read other submissions before the meeting, you are welcome to do so.</p> <p>Copies of the submissions are available for inspection at the Palmerston North City Council Customer Service Centre, Palmerston North Library, Ashhurst Library, Linton Library, Manawatu District Council Office, Feilding Library and Sanson Library.</p> <p>Copies will also be available for use in the Council Chamber for the duration of the hearings.</p>

<b>Decision on your Submission</b>	<p>You will be sent a letter advising you of the Joint Boundary Committee's final decision.</p> <p>Each person who has made a submission to the Joint Boundary Committee has the right to appeal the decision if dissatisfied.</p> <p>Clause 21 of Schedule 3 to the Local Government Act 2002 sets out the process for giving notice of appeal. Further details of this process will be included in the letter advising of the decision.</p>
<b>Further Information</b>	<p>If you have any questions about the procedure outlined above, please contact:</p> <p>Janine Hawthorn Customer Services and Democracy Manager Manawatu District Council Telephone: (06) 323 0000 Email: <a href="mailto:janine.hawthorn@mdc.govt.nz">janine.hawthorn@mdc.govt.nz</a></p> <p>or</p> <p>John Annabell Legal Counsel Palmerston North City Council Telephone: (06) 356 8199 Email: <a href="mailto:john.annabell@pncc.govt.nz">john.annabell@pncc.govt.nz</a></p>



**APPENDIX D**



## MEMORANDUM TO COMMITTEE/COUNCIL

DM 735924

**TO** CHAIRPERSON AND COMMITTEE MEMBERS  
JOINT BOUNDARY COMMITTEE  
MANAWATU DISTRICT COUNCIL AND PALMERSTON NORTH CITY COUNCIL

**FROM** LEGAL COUNSEL

**DATE** 30 SEPTEMBER 2011

**SUBJECT** **BOUNDARY ALTERATION – STATUTORY CRITERIA AND PROCEDURE**

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### Recommendation to Committee

**That the information in this memorandum be noted.**

### Issue

The purpose of this memorandum is to state the statutory criteria required to be taken into account by the Joint Boundary Committee in reaching its decision arising from the hearing of submissions on the Draft Boundary Reorganisation Scheme, and to also advise of the following steps in the procedure.

### Statutory Criteria

The relevant statutory criteria are set out in Schedule 3 of the Local Government Act 2002. Clause 18(4) of Schedule 3 states that the Joint Committee must not approve a reorganisation scheme that does not comply with the criteria specified in clauses 3 to 7 of Schedule 3. Clauses 3 to 5 of Schedule 3 are set out below. Clauses 6 and 7 are not included, these being concerned with the minimum populations of districts, regions and cities:

#### **3. *Promotion of good local government***

- (1) When considering a reorganisation proposal or scheme, the joint committee of the affected local authorities or the appointed local authority or the Commission must satisfy itself that the proposal or scheme will—
  - (a) promote good local government of the districts or regions concerned; and
  - (b) ensure that each local authority provided for under the proposal will—
    - (i) have the resources necessary to enable it to carry out its responsibilities, duties, and powers; and



- (ii) have a district or region that is appropriate for the efficient and effective performance of its role as specified in section 11; and
  - (iii) contain within its district or region a sufficiently distinct community of interest or sufficiently distinct communities of interests; and
  - (iv) be able to meet the requirements of section 76.
- (2) When considering the matters specified in subclause (1) in relation to any reorganisation proposal or scheme, the joint committee of the affected local authorities or the appointed local authority or the Commission must have regard to—
- (a) the area of impact of the responsibilities, duties, and powers of the local authorities concerned; and
  - (b) the area of benefit of services provided; and
  - (c) the likely effects on a local authority of the exclusion of any area from its district or region; and
  - (d) any other matters that it considers appropriate.

#### **4. *Appropriate boundaries***

In determining boundaries under any reorganisation proposal or scheme, the joint committee of the affected local authorities or the appointed local authority or the Commission must ensure that,—

- (a) if practicable, the boundaries of regions conform with catchment boundaries; and
- (b) if practicable, the boundaries of districts conform with the boundaries of regions; and
- (c) the boundaries of regions and the boundaries of districts conform with the boundaries of statistical meshblock areas determined by Statistics New Zealand and used for parliamentary electoral purposes.

#### **5. *Representation***

If a joint committee of the affected local authorities or the appointed local authority or the Commission is required to determine the membership of a local authority as a consequence of any reorganisation proposal or scheme, the joint committee of the affected local authorities or the appointed local authority or the Commission must—

- (a) provide fair and effective representation for individuals and communities of that local authority; and
- (b) comply with the requirements of the Local Electoral Act 2001; and
- (c) take into account the responsibilities, duties, and powers of that local authority.

#### **Joint Committee**

The Joint Boundary Committee has been established under clause 11 of Schedule 3. Decisions are reached by simple majority, the Chairperson having a deliberative but not a casting vote. If the Joint Committee is unable to reach a decision, the proposal must be referred to the Local Government Commission for a decision.

In addition to convening meetings for hearing submissions, the Joint Committee may, if it wishes, convene meetings or hold discussions with any other persons or bodies that the Joint Committee thinks fit, and also may make any further enquiries that it considers necessary or desirable. At any meeting or discussion at which representations are received, cross examination is not permitted except with the consent of the Joint Boundary Committee.

Clause 18 of Schedule 3 states that after the Joint Boundary Committee has considered the submissions, the Committee may:

- (a) adopt the Draft Reorganisation Scheme; or
- (b) adopt the Draft Reorganisation Scheme with amendments to take account of recommendations, submissions, relevant material, representations or comments received by it; or
- (c) decide that the Draft Reorganisation Scheme shall not proceed.

Schedule 3 is silent about the form and content of a decision in relation to a Draft Reorganisation Scheme. However, it is recommended that the Committee's decision should address the relevant statutory criteria and set out reasons for the decision given. To facilitate this, it is recommended that the Joint Boundary Committee close the hearing and reserve its decision, with the parties to be advised of the Committee's decision in writing at a later date.

### **Next Steps in Process**

Clause 18 of Schedule 3 requires the Joint Boundary Committee's decision to be given to each affected local authority, the Secretary for Local Government, the Local Government Commission, the proposer and each person who has made a submission. While a summary of the decision could be given to the individual submitters, it is recommended that a full copy of the Committee's decision be given to all parties.

Clause 20 provides that all parties that are given notice of the Committee's decision can appeal against that decision to the Local Government Commission. Clause 21 provides that any appeal must be lodged with the Chief Executive of the Local Government Commission and the Chairperson of the Joint Boundary Committee within one month after the date of the decision being made. Clause 21 sets out other procedural requirements for lodging appeals.

If, however, the Draft Reorganisation Scheme is adopted or adopted with amendments, and no appeals are lodged, the Draft Reorganisation Scheme becomes a Reorganisation Scheme and the Joint Committee must refer it to the Minister of Local Government for preparation of the required Order in Council to give effect to the Scheme.



John Annabell  
**Legal Counsel**



An aerial photograph of a road interchange in a rural area. The road curves through green fields and pastures. In the background, there are rolling hills and a small town. The sky is clear and blue. The text 'Boundary Change' is overlaid in large white letters with a blue shadow effect.

Boundary Change

Submissions

*Volume One*

Submissions 1 - 109



# DRAFT BOUNDARY REORGANISATION SCHEME FOR MANAWATU DISTRICT AND PALMERSTON NORTH CITY

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**SUMMARY OF SUBMISSIONS RECEIVED (SUBJECT ORDER)  
ON PROPOSED BOUNDARY CHANGE**

No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
57	Anonymous (Name provided but requested to be withheld)	No	Amalgamation	I think amalgamation between MDC and PNCC would be better as out rates in the MDC are greater than neighbouring Councils.	No - MD
208	Anonymous (Name provided but requested to be withheld)	No	Amalgamation	Go for merger at least we would have input of both rural and city council members on all matters.	Yes
22	Bartholomew, Martin	No	Amalgamation	A boundary change will not address the root problem, just delay the inevitable amalgamation of the two councils.	No - MD
71	Collis, Stewart	No	Amalgamation	Full amalgamation between the two Councils would be better than what is being proposed.	Yes
194	Cresswell, Bryan	Maybe	Amalgamation	Would only support boundary change as a short term measure. Believes the councils should set up a committee to report to central government to facilitate the amalgamations of MDC and PNCC and possibly Horowhenua, Rangitikei and Horizons.	No - MD
186	Dalley, Stephen & Vicki	No	Amalgamation	If all else fails go for total amalgamation and totally change the name of the council eg Manawatu Town and Country Council.	Yes
97	de Malmanche, Ruth Anne	No	Amalgamation	Amalgamation is not an option for Manawatu District residents who do not consider themselves belonging to PN.	Yes
162	Ellery, Wayne Kelvin	No	Amalgamation	The bigger slower picture of amalgamation is the best option in the long term for both councils and Rangitikei. Disappointed with the attitude of both councils to ratepayer money use.	No - MD



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
35	Finlayson, Marilyn	No	Amalgamation	MD rates are far too high compared to other neighbouring councils therefore amalgamation is the only option.	No - MD
34	Finlayson, Wayne	No	Amalgamation	MD ratepayers cannot afford any more rate increases. Amalgamation is a better option.	No - MD
47	Gimblett, Basil	No	Amalgamation	Oppose boundary change as it will only be a short term solution without having a long term effect. Amalgamation would provide better long term planning over the whole area.	Yes
75	Goss, Edna	No	Amalgamation	Proposed boundary change is not very forward thinking. The whole region should be governed by one body. Believes this to be the best way for the region to prosper and grow.	Yes
148	Gough, Debra Jane	No	Amalgamation	The two Councils should amalgamate and pull together resources and expertise.	Yes
10	Higgins Group Holdings Limited	Yes	Amalgamation	Reiterates previous submission in which they support the boundary change option but would like further work on the ultimate amalgamation for the longer term future of the region.	No, but operates business in area
21	Ireland, David	No	Amalgamation	Ratepayer communities in both areas are struggling to meet the never ending rate increases. Full amalgamation is an opportunity to find smarter ways to work at reducing operating costs across the greater region.	Yes
32	Jamieson, Bill	No	Amalgamation	Both councils should amalgamate for long term growth and for more efficient use of resources. See boundary change to be delaying the process from what is likely to happen.	No - PN



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
201	McKellar, Gordon	No	Amalgamation	Suggests that the proposal not proceed but that further discussion with the community be held in the coming years on wider amalgamation including neighbouring TLA's and or discussion with regional authority inclusion.	No - MD
37	McPherson, G D	No	Amalgamation	Continual rates fiasco (rises) is not on. Amalgamation is the answer.	No - MD
118	Mills, B W, M M, K L & D L K	No	Amalgamation	Full merger or nothing	Yes
20	Mitchell, Andrew	Yes	Amalgamation	Supports full amalgamation.	Yes
53	Morgan, Thomas Frederick	No	Amalgamation	No boundary change. Amalgamation would be my next suggestion.	No - MD
88	Parkes, Anthony Robert	No	Amalgamation	Believes amalgamation of both councils is a much better strategy than the present boundary scheme. The Manawatu region should be working together to promote business and tourism.	Yes
29	Rivera-Scotter, Maria	Yes	Amalgamation	In favour of amalgamation as would be better efficient use of resources. Boundary change represents a positive step forward towards this aim.	Yes
30	Scotter, David Roy	Yes	Amalgamation	In favour of amalgamation of two councils. Given that does not proceed, in favour of proposed boundary change.	Yes
6	Shipman, Ian	Yes	Amalgamation	Prosperity of the region is dependent on the Manawatu District and Palmerston North City. Amalgamation would enhance the prospects for the region.	No
103	Slack, Gordon Blakley	No	Amalgamation	Believe the region would be best served by the amalgamation of both councils. Believes the architects of the present boundary scheme have got it so wrong.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
80	Timmer-Arends, William	No	Amalgamation	Strongly disagrees with proposed boundary change. Supports a merging of the two councils. Believes he is ripping off the city as pays rates to MDC but uses city facilities and doesn't pay anything towards these. Believes rates should be paid to the community regularly frequent.	Yes
68	Tuohy, Michael	No	Amalgamation	Asks why if the Morrison Low report recommended amalgamation is it not being considered seriously. Believes playing around with boundaries will be a never-ending process with no real benefit to anybody. Believes that in the long term amalgamation will occur anyway so why not begin the process.	Yes
210	Wells, Peter	No	Amalgamation	Rezone the east of Longburn industrial, cross border service and push ahead to amalgamation.	Yes
138	Williamson, Ian & Alice	No	Amalgamation	See the proposed boundary change as short sighted and a quick fix. Should have included into the long term plan the intention to amalgamate.	Yes
130	Wilton, Henry & Marlene	No	Amalgamation	Against boundary change as believes this is the first step to amalgamation by both councils.	Yes
94	Yeates, Gregor William	No	Amalgamation	A well-considered 'amalgamation' is in the long term interest of the two authority but would prefer to see the word 'integration' used as a better expression of such a process.	Yes
18	Anonymous	Yes	Boundary Line		Yes
60	Anonymous (Name provided but requested to be withheld)	No	Boundary Line		No - MD
12	Aylward, Neville	Yes	Boundary Line		Yes
9	Bury, Maxwell Kingsley	Yes	Boundary Line		Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
79	Christensen, Carl	No	Boundary Line		Yes
179	Dalley, Hazel Rodina	No	Boundary Line		Yes
144	Dempsey, Sarah-Mae	No	Boundary Line		No - MD
113	Estate P Manderson	Yes	Boundary Line	Fully supports proposed boundary change.	Yes
140	Fenn, Tony	No	Boundary Line		No - MD
1	Golden Green Holdings Limited	Yes	Boundary Line		Yes
11	Graham, Regan	Yes	Boundary Line		Yes
111	Hercoe Family Trust	Yes	Boundary Line	Strongly supports proposal for the long term development of the Manawatu as a whole which in turn give growth and employment.	Yes
5	Joe, C L Holdings Limited	Yes	Boundary Line		Yes
76	Koberstein, Ruth	No	Boundary Line		Yes
121	Manderson, Gerald	Yes	Boundary Line	Needs to happen ASAP.	Yes
134	Manderson, John Peter	Yes	Boundary Line	Supports change as proposed.	Yes
14	McLean, Andrew	Yes	Boundary Line		Yes
23	Miller, Nicholas	Yes	Boundary Line	Fully supports the proposed boundary change.	Yes
136	Morrison, Gail Suzanne	No	Boundary Line		Yes
48	Pedley, Jean	No	Boundary Line		No - MD



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
49	Pedley, Milton	No	Boundary Line		No - MD
85	Rich, Lola	No	Boundary Line		No - PN
131	Sanson, Jill Ellen	No	Boundary Line		No - MD
146	Scarlett, John	No	Boundary Line		Yes
66	Watson, Peter	No	Boundary Line	Object to boundary change and amalgamation.	Yes
133	Adams, Allan & Jennifer	No	Boundary Line	Propose extending the existing boundary from Richardsons Line to Railway Road, north on Railway Road to Te Ngaio Road then west on Te Ngaio Road to Newbury Line connecting Nannestads Line and continuing with the proposed changes along Ashhurst Road. This would give PNCC the right to make decision on the future road to Feilding. The majority of the land within this area is not all first class rural land.	Yes
77	Anonymous (Name provided but requested to be withheld)	No	Boundary Line	Concerned at the amount of land proposed to be included which sees as being unnecessary particularly when the land is not being needed for anything but rural use in the years to come. Can understand rational behind a boundary change but believes that Richardsons Line or Cleverly Line would be a better cut-off point from the northern perspective which would leave Bunnythorpe and surrounding district as rural and in the Manawatu District.	Yes
187	Anonymous (Name provided but requested to be withheld)	No	Boundary Line	Suggests the boundary line be amended - Karere Road - No 1 Line - following existing boundary to Roberts Line - Roberts Line to Newbury Line - and continue from there (have included map to show suggested change). This would ensure retention of a large area of productive land in MDC.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
28	Bailey, Joyce	No	Boundary Line	Agree with Longburn and industry on Railway Road being in PNCC. Bunnythorpe township and productive farmland in Kairanga should stay with MDC.	No - MD
25	Baker, Marlene Gay & Christopher John	Maybe	Boundary Line	Land being taken is excessive. The proposed new boundaries north toward Feilding in particular seem to have been drawn without much thought given to splitting existing properties or making best use of previous planning. Has suggested a change to the proposed boundary line.	Yes
195	Bolton, Stuart	No	Boundary Line	Owns part of section in Area F which is mostly rolling to steep hill country. Its best use is pastoral farming. Believes it will not make any difference to PNCC proposal.	Yes
84	Broadlands Farm Ltd - Hugh Akers	No	Boundary Line	Oppose to the inclusion of Area F as this results in the farming operation being split. It is unpractical to be paying rates to two different councils and to receive re-valuations at different times, potentially in different years for one farming operation. There is only one other landowner within Area F who also wishes to remain within the MDC boundary.	Yes
117	Bryant, Jacqueline	No	Boundary Line	If Feilding cannot attract industrial development asks that the boundary change be the minimum required to satisfy PNCC's immediate needs.	Yes
127	Callesen, John Arthur	Maybe	Boundary Line	If locals are concerned about extra water in the drains from an industry west of the railway asks why can't the proposed boundary change be fixed to the Main Trunk railway line and all stormwater drainage from further industry be directed towards the Manawatu River. This would keep all the good producing land rural and in the MDC.	Yes
116	Campbell, Robert John	No	Boundary Line	Does not support the proposed boundary change but would support the much smaller area as proposed in the Morrison Lowe report if the area is needed or necessary for industrial expansion.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
188	Campbell, Stuart	No	Boundary Line	The land area proposed to be transferred by MDC to PNCC is excessive to the future needs of the city. Questions why Bunnythorpe has been included. Believes Ashhurst should be returned to the district. The proposal divides the family farm which will mean having to deal with two councils which would be subject to differing bylaws and rating systems for the same property.	Yes
71	Collis, Stewart	No	Boundary Line	Concerned that the proposed boundary splits Newbury and Kairanga communities in two. Suggest that Option 1 would have given the PNCC the land required for industrial growth.	Yes
186	Dalley, Stephen & Vicki	No	Boundary Line	Has three properties presently within MDC. The proposal uses two of the properties as new boundary lines. The third was originally included in the Hiwinui area but has since been rejected. Questions why Bunnythorpe has been included.	Yes
87	Dickerson, Norma	No	Boundary Line	Objects to the inclusion of Bunnythorpe.	No - PN
169	Eagles, Graham	No	Boundary Line	Concerned that the proposal splits Kairanga completely in half which will divide the community. Cannot see any advantage to district. Doesn't believe there is any need for PN to take such a large area of rural community.	No - MD
45	Gibb, Adele	No	Boundary Line	Too much valuable land is being handed to PN. Areas A, D, E and F makes sense to be part of PN but not Areas B or C.	No - MD
142	Gibson, Athol & Flo	No	Boundary Line	Believes the area of Bunnythorpe township and north is too large. Suggests that the line be taken to the current boundary of Richardsons Line and continue it out to Roberts Line, north along Roberts Line to Clevely Line across Railway Road to Sangsters Road/Parrs Road/Stoney Creek Road through a farm boundary to Ashhurst Road. Can see merit in Areas D, E and F.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
43	Hibbard, Nelson E	No	Boundary Line	Can't understand why PN would require 10,000 ha of land when 1000 ha would be sufficient for next 100 years growth. Longburn logical choice for incorporation for number of reasons.	Yes
143	Kairanga Community Centre	No	Boundary Line	Concerned at splitting the Kairanga Community in half.	Yes
170	Kairanga Women's Institute	No	Boundary Line	Concerned about the Kairanga community being split in half.	
204	Longburn School	Yes	Boundary Line	School supports the proposed boundary change as it provides for the long term integrated planning with potentially better environmental, social and economic outcomes.	Yes
82	Manawatu District Council	Yes	Boundary Line	Supports proposal. MDC is satisfied that the draft reorganisation scheme will promote good local government and will best benefit MD and PNC and the wider region by enabling growth and bolster the region's economic viability.	Yes
7	Maxam Engineering	Maybe	Boundary Line	Suggests alteration to the boundary line - Railway Road straight through to Feilding. If this were to happen then would support boundary change.	Yes
171	Maxwell, Ross & Helen	No	Boundary Line	Proposed change is too great. The 10% strip of land proposed to be removed from MDC is prime agricultural land. Believes the two councils should continue to work cooperatively together. Does not see putting a boundary along a road as being practical. Bunnythorpe should not be included. Conditionally supports boundary change of Option 1 identified in Nov/Dec 2010 with amendments. Leave the 'Manchester Block' along with the settlement of Bunnythorpe out and then would support proposed boundary change.	Yes
115	McKelvie, Ian	Yes	Boundary Line	Provides arguments for why the boundary change should proceed.	No - MD



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
125	Mildon, Alison Margaret	No	Boundary Line	Concerned at the splitting of Kairanga community and the lack of value that has been put on rural communities.	No- MD
124	Milne, Anne Judith	No	Boundary Line	Does not agree with splitting the Kairanga community of interest.	No - MD
203	O'Reilly, Dale	No	Boundary Line	Questions the need to include so much land in proposal. Suggests that the proposal be abandoned and cross-boundary discussions for a combined urban growth strategy be the future method by which servicing across boundaries be carried out. Otherwise has suggested an alternative boundary line within proposed Section C.	Yes
135	Olsson, Jenny	No	Boundary Line	Notes that Bunnythorpe has been included in the Papaioea Ward. As most of the existing rural areas are currently in the Ashhurst-Fitzherbert Ward suggests that the boundary between Papaioea and Ashhurst-Fitzherbert be changed to Roberts Line. This will take out "C" of the proposal and shift "B" to Roberts Line and "D" to Roberts Line.	No
152	Olsson, Noel	No	Boundary Line	Notes that Bunnythorpe has been included in the Papaioea Ward. As most of the existing rural areas are currently in the Ashhurst-Fitzherbert Ward suggests that the boundary between Papaioea and Ashhurst-Fitzherbert be changed to Roberts Line. This will take out "C" of the proposal and shift "B" to Roberts Line and "D" to Roberts Line.	No - PN
158	Outred, Heather	No	Boundary Line	Questions the reasons for the choice of certain areas now under MDC.	Yes
72	Palmerston North City Council	Yes	Boundary Line	Supports proposal. Has outlined issues of concern in more detail that will be resolved if the proposed boundary change proceeds.	No - PN



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
132	Sanson, Melvin David	No	Boundary Line	If PNCC is desperately short of land for industrial expansion then a minimal boundary adjustment in that particular area would remedy the situation.	No - MD
107	Stewart, Lynda	No	Boundary Line	A shame to separate the block of land between No 1 Line and Karere Road. This land is farming land and should remain as it. Would support other options that include Longburn and finish at Reserve Road.	No - MD
64	Stichbury, Paul Warren	No	Boundary Line	Asks that at the very minimum the land between Rongotea Road/Kairanga-Bunnythorpe Road and Roberts Line be removed from consideration.	No - PN
63	Voss, Howard Raynor	No	Boundary Line	If any change does go ahead the area should be much smaller.	No - MD
212	Wilson, Jennifer	Maybe	Boundary Line	'Manchester Block' and Bunnythorpe should remain in the Manawatu DC.	Yes
39	Anonymous (Name provided but requested to be withheld)	No	Financial	Questions the level of debt of PNCC. As a ratepayer of MDC do not wish to become encumbered by fiscal mismanagement of PNCC. Believe it irresponsible for MDC to knowingly commit individual ratepayers within the affected area to a financial adverse future.	Yes
155	Anonymous (Name provided but requested to be withheld)	No	Financial	Believes boundary change will cripple the capacity of MDC to deliver the services to communities in an effective and cost efficient manner. It will have a severe impact to the lifestyle that residents have.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
16	Barraclough, Harvey	No	Financial	Concerned that no amount of short-term compensation from city will avoid long-term bad effect of reduced income on the district. The district's costs will not be reduced to match the loss of income. The changes to the financial/economic viability of the Manawatu District will be seriously weakened. Any benefits from the proposed boundary change will accrue solely to the city when it is the district which has the most need of them.	No - MD
99	Batty, John Milner	No	Financial	Rates are already high in the Manawatu. A loss of 10% in revenue is unaffordable. If rates rise in Manawatu then this will act as a disincentive for people considering moving to the Manawatu.	No - MD
156	Bennett, Douglas Stephen	No	Financial	Doesn't believe PNCC requires a boundary change to cater for residential expansion. 9000ha is an excessive area for MDC to lose and will have detrimental effect on capital and land values. The proposed compensation does not allow for inflation or for MDC's increasing costs. Am not away of any proposal from MDC to reduce costs or staff numbers in order to accommodate a reduction of rates.	No - MD
206	Bent, John	No	Financial	Against any transitional payment.	No - PN
56	Brougham, David & Julie	No	Financial	Surprised at MDC's willingness to give away prime rural land to PNCC. Not only does it represent a significant loss in rate revenue, no doubt compensated by increases in rates to remaining MDC ratepayers, but also represents a betrayal of forefathers.	Yes
117	Bryant, Jacqueline	No	Financial	Concern at the loss of income and the level of debt.	Yes
116	Campbell, Robert John	No	Financial	The people who live in the affected area are strongly opposed to taking on the city's debt.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
188	Campbell, Stuart	No	Financial	Has been limited reference to the future effect on MDC finances included in projected figures. Concerned that the district will be disadvantaged by the loss of ratepayers and revenue. There is no benefit to MDC.	Yes
153	Collis, Trevor G	No	Financial	Concerned that with so much land going out of MDC the impact this will have on the rates. Wonders with the increase of rates if it will be necessary to include the Rangitikei Council for the survival of Manawatu.	
78	Davies, Peter & Heather	No	Financial	Offers huge benefit to PNCC but a significant loss for MDC which would have a long term detrimental effect on the viability of MDC. Will be a substantial long term loss of rate income which would be a burden on ratepayer. Believes the short term compensation is misleading.	Yes
190	Day, Julie	No	Financial	Ratepayers in the proposed boundary change have been paying rates to MDC contributing to the whole of the MD. Concerned at having to pay PNCC's debt. If change goes through affected properties will be revalued and then rated under a completely different system. There is no guarantee that rates will not go up. Concerned at the rates increase for the remaining MDC ratepayers.	Yes
191	Day, Tim	No	Financial	Ratepayers in the proposed boundary change have been paying rates to MDC contributing to the whole of the MD. Concerned at having to pay PNCC's debt. If change goes through affected properties will be revalued and then rated under a completely different system. There is no guarantee that rates will not go up. Concerned at the rates increase for the remaining MDC ratepayers.	Yes
159	de Malmanche, Michael & Julie	No	Financial	Cannot see any merit in the assets of MDC being handed over to PNCC for what is virtually a gift.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
97	de Malmanche, Ruth Anne	No	Financial	Financial benefits both short and long term are heavily weighted towards PNCC.	Yes
177	Erhardt, Brandy Jean	No	Financial	PNCC cannot afford the boundary change as they already have a debt of \$133.9m	No - PN
128	Federated Farmers	No	Financial	Asks that if proposal goes ahead that the rural rates differential be set at an appropriate level that recognises services received by those rural ratepayers.	
184	Feline Flats Cattery	No	Financial	Rates are a huge issue in the long term. Questions whether the rural areas are providing a fix for PNCC's debt.	Yes
33	Funnell, Keith Allen	No	Financial	Questions the level of debt of PNCC. As a ratepayer of MDC do not wish to become encumbered by fiscal mismanagement of PNCC. Believe it irresponsible for MDC to knowingly commit individual ratepayers within the affected area to a financial adverse future.	Yes
100	Gibson, Steve	No	Financial	Disputes the \$800k net loss. Believes this to be more in the vicinity of \$1.6m.	No - MD
182	Giles, Murray & Margaret	No	Financial	Unsure whether the full shortfall of income for MDC being paid by PNCC for 5 years is enough and for long enough. Increased fees, rates, lowering of services and economic roading cannot be the way to make up lost rates and any large economies internally should have already been made for ratepayers. The viability of the district is of concern	No - MD
176	Harvey, Kirsty Anne	No	Financial	Don't believe PN can afford the boundary especially with the debt they already have. Need to focus spending the money on a second bridge over the Manawatu River.	No - PN



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
46	Lloyd, Graham	No	Financial	PNCC does not have a good record of management or fiscal prudence. If proposal goes ahead, there is no doubt that severe rate increases will be levied on the rural ratepayers inside the proposed boundary line.	Yes
193	Lynch, Dale	Yes	Financial	Has seen very little for rates paid in the past. Believes all their rates have gone towards Feilding improvements. Currently shop in the city and use their amenities.	Yes
192	Lynch, Melissa Therese	Yes	Financial	Haven't seen any improvements in Longburn village for more than 10 years even though rates have doubled in that time. Works and shops in PN and use their amenities therefore would much rather pay rates to the city.	Yes
171	Maxwell, Ross & Helen	No	Financial	Concerned at the loss of MDC's economies of scale. There has been no suggestion of savings in salaries with loss of managing Longburn or Bunnythorpe. Believe the remaining ratepayers in MDC will be disadvantaged forever	Yes
201	McKellar, Gordon	No	Financial	If proposal is to proceed seeks that the \$1.097m of lost rating revenue be paid to MDC in full annually with at least the amount annually increased at the rate of inflation on an ongoing basis or until future local government reorganisation within this region.	No - MD
52	McKinlay, James & Chrystal	No	Financial	Object to the proposed transfer of Block D. Owners in this block will be rated in line with PNCC residents but they will not have entitlements currently available to PNCC residents as proposed plan is to see owners of property in Block D continue to be controlled by the rules currently imposed by MDC eg subdivision. Had attended public meeting and were advised the only real benefit was use of the library facilities. Were advised some rates would go up for properties and some would go down. Since we currently do not receive any services for our rates and this is not proposed to change, would prefer to stay with status quo.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
198	Mildon, Richard George	No	Financial	Believes funding required to contain or divert flooding and to improve and upgrade roads could be invested instead to provide infrastructure to more appropriate land already within the city's boundary particularly on the other side of the river.	Yes
124	Milne, Anne Judith	No	Financial	Believes the viability of the MDC will be severely compromised. Growth rates used were for years 2000-2009 to project figures up to 2026. Notes that those years contained boom years. Times are different now. No consideration has been given to peak oil and its effects.	No - MD
91	Moles, Gary John	No	Financial	Asks that the panel consider carefully the effect their proposed choice will have on MDC ratepayers especially those on low and fixed incomes. A reduced rating base means far higher rates to support the current infrastructure. The Morrison Low report points out that the option being proposed will have a major monetary impact on MDC ratepayers for some years.	No - MD
53	Morgan, Thomas Frederick	No	Financial	Concerned about the potential for increase in rates to compensate for loss.	No - MD
139	Morrison, David Cameron	No	Financial	Consider it ludicrous to give assets and revenue away for no good reason. MDC ratepayers will have to pay more for rates if proposed boundary change went ahead.	Yes
141	Morrison, Kim	No	Financial	There is no evidence that MDC will benefit financially from the change so cannot see why a 10-year period has been suggested. Concerned at the level of loss in revenue and that fixed services would still need to be covered from the remainder ratepayers. Notes that MDC is required to pass over two-thirds of the development contributions received yet they are still expected to pick up the full costs of inspections of any building consents within the area given away. Asks whether these costs have been factored into the initial net revenue calculations. Asks if the costs been	No - MD



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
				allowed for in relation to liabilities incurred by PNCC relating to leaky buildings and other claims. Believes assets and liabilities should be outlined now so that they can be included in any compensation payment figures. Questions the growth figures. Cannot see anything to suggest that an increase in residents would occur. Believes it would simply provide a shift in employment patterns within the region. Cannot see anything to convince that rates would not be affected and feels that currently MDC has little to no control over rates therefore it is unacceptable to allow this to continue.	
31	Norling, Selwyn & Lee	No	Financial	PNCC has substantial levels of debt. This historic debt will cause future rates increases with negligible improvements to recently acquired ratepayers since the majority of debt has been occurred within existing PN boundary.	Yes
158	Outred, Heather	No	Financial	Questions why MDC would want to lose so many ratepayers. Plans favour PNCC not MDC. Why would those being affected by boundary change be willing to contribute to the massive PNCC debts.	Yes
88	Parkes, Anthony Robert	No	Financial	Against the taking of such a big rate paying chunk of land for the benefit of PNCC at the detriment of MDC financially.	Yes
175	Pitman, Jolene	No	Financial	Realistically the PNCC cannot afford the boundary change. Have looked at the debt already owed and think the money should be spent on more pushing issues.	No - PN
126	Rademeyer, Marius (on behalf of K & C Burgess)	Yes	Financial	Supports the boundary change provided the rates and development contribution will be similar.	Yes



No	Name/Organisation	Do you support the proposed boundary change?	Subject	Comments	Do you live or own property in proposed boundary change area?
40	Ramsay, Jason	No	Financial	MDC is easier to deal with, get quicker results with permits etc and overall rate prices are cheaper than PNCC. Believe rates will rise and with building a new house in the next year or so, permit prices will be dearer with PNCC. Leave it as it is.	Yes
106	Roxburgh, David Plimsoll	No	Financial	Comments on the debts of both councils.	No - MD
197	Sandilands, Joanne Leigh (+233 signees)	No	Financial	The financial plan set out to compensate MDC in no way meets the long term financial deficit to the district. Considers it to be bureaucratic tokenism.	
122	Sandilands, Noni (+ 205 signees)	No	Financial	The financial loss would have devastating affect on the whole of the Manawatu District and its ratepayers	Yes
58	Schnell, Brian & Margaret	No	Financial	Family has previously had their farming property on James Line taken into the PNCC in the late 60's with the rates increasing 1,000% making the land valueless for farming.	Yes
168	Setter, Fred	No	Financial	City rates have risen much faster over the last 10 years than the district's rates.	Yes
65	Smith, B A	No	Financial	Concerned that rates will go sky high and that they will be treated like a 3 <sup>rd</sup> world country. Noted that the last boundary change their rates tripled over the first two years.	Yes
137	Smith, Gerald Thomas	No	Financial	Concerned at the economic cost to the ratepayers of the loss of \$1.6m in rates. Believes this will lead to rate increases in the near future for the remaining ratepayers in the district.	No - MD
157	Sutherland, Margaret Anne	No	Financial	No benefit for MDC. A large loss of income.	Yes