



**Palmerston North City Council
Draft Local Alcohol Policy 2017**

Statement of Proposal

Introduction

This Statement of Proposal proposes the adoption of a Local Alcohol Policy (LAP) for Palmerston North. The draft LAP is included in this Statement of Proposal. The purpose of this Statement of Proposal is to provide an outline of the details of the draft Local Alcohol Policy and provide information on the community engagement process.

The Proposal

This proposal is to adopt a LAP for Palmerston North. The Council is empowered by the Sale and Supply of Alcohol Act 2012 (the Act) to adopt such a policy. Under section 77 of the Act, the Council may have a policy on a specific set of matters relating to licensing, but no others. These matters are:

- Whether further licences (or licences of a particular kind or kinds) should be issued for premises in the district concerned, or any stated part of the district
- Maximum trading hours
- Location of licensed premises by reference to broad areas, by reference to proximity to premises of a particular kind or kinds, or by reference to facilities of a particular kind or kinds
- One-way door restrictions
- The issue of licences, or licences of a particular kind or kinds, subject to discretionary conditions.

The Council is proposing to adopt a LAP that restricts maximum trading hours for on-licensed premises (e.g. bars, pubs, cafes, restaurants, etc) to 8am – 2am the following day; for off-licensed premises (e.g. supermarkets, bottle stores, grocery stores etc) to 7am – 10pm; and for club licensed premises to 8am – 12 midnight. These hours are further restricted for on-licensed and club licensed premises in some zones and for some days of the week; the draft LAP provides more detail on the specific restrictions on trading hours in those circumstances.

The Council is not proposing any other restrictions in the draft LAP. Consideration was given to location restrictions for some off-licensed premises however there was insufficient evidence to support a recommendation to introduce such restrictions at this point.

In developing the draft LAP, Council officers have prepared a research report which collates information relevant to the issues being considered. The purpose of this research report is to provide information and evidence to support analysis of the issues, and to provide a justification for the proposed elements of the draft LAP. For reasons of space the research report is not included in full in this document. However, a copy is available on the Council's website www.pncc.govt.nz and is also available on request.

Consultation Process

Anyone can make a submission about the draft LAP. We encourage anyone with an interest in the issues raised in this proposal to make a submission.

NOTE

Following the conclusion of the public consultation process (the special consultative procedure), the Council is required to give public notice of its decision and the opportunity to appeal the Council's decision. The right of appeal is provided by section 81 of the Act, and extends to any person who makes a submission as part of the special consultative procedure. The Council strongly encourages all people or organisations with an interest in this draft LAP to make a submission to the Council – whether in favour or opposed – so as to secure their right of appeal under section 81 of the Act.

This Statement of Proposal, a Summary of Information, and the submission form can be found at:

- Palmerston North City Council website
<http://www.pncc.govt.nz/yourcouncil/consultations-initiatives-and-projects/consultations/>
- Customer Service Centre, Palmerston North City Council, The Square, Palmerston North;
- City Library, The Square, Palmerston North, and the libraries at Ashhurst, Awapuni, Roslyn, Linton and Te Pātikitiki/Highbury; and
- Ashhurst Services Delivery Centre, 122 Cambridge Avenue, Ashhurst.

You are also entitled to appear before the Council and speak to your submission. Please indicate on your submission form whether you wish to do this. The Council intends to hear submissions on this proposal at the Community Development Committee meeting, scheduled for September 2017. The date and time for hearings will be confirmed in the letter acknowledging your submission, and will also be advertised in the Tribune newspaper.

To get your submission to us, either:

Mail to: Draft Local Alcohol Policy 2017 Submissions, Governance and Support Team Leader, Palmerston North City Council, Private Bag 11034, Palmerston North 4442

Deliver to: Palmerston North City Council Customer Service Centre, 32 The Square, Palmerston North

Email to: submission@pncc.govt.nz (write Draft Local Alcohol Policy 2017 Submissions in the subject)

Phone: 06 356 8199

Fax: 06 355 4115

**The submission period runs from 8 July 2017
until 4pm on Friday 18 August 2017**

Please note that all written submissions, including the contact details on the submission, will be made available to the public and media and on the Council's website, unless you specifically request that your contact details are kept private. For further information on this consultation please phone the Council on 06 356 8199 or email us at info@pncc.govt.nz.

CONSULTATION DRAFT



**PALMERSTON NORTH
LOCAL ALCOHOL POLICY
2017**

Table of Contents

Introduction	7
Objectives of the Policy	8
Strategic alignment	9
Terms used in this Policy	10
On-licences	12
Hours	12
Location	14
One-way door restrictions	14
Discretionary conditions	15
Off-licences	16
Hours	16
Location	18
Discretionary conditions	19
Club licences	20
Hours	20
Location	22
Special licences	23
Hours	23
Discretionary conditions	23
Review	24
Appendix one – summary of Palmerston North Local Alcohol Policy	Error! Bookmark not defined.

Introduction

The Sale and Supply of Alcohol Act 2012 gives local authorities the power to make local alcohol policies. These policies are intended to guide and direct the decisions of the District Licensing Committee with regards to applications for alcohol licences in Palmerston North.

A key feature of these local alcohol policies is the requirement to engage and consult with the community during the development of the policy. This ensures that the views of the community are considered and that the policy reflects the aspirations of the community with regards to how alcohol is sold and consumed in the district.

Section 77 of the Sale and Supply of Alcohol Act 2012 identifies the specific areas that a local alcohol policy can address:

- a) location of licensed premises by reference to broad areas:
- b) location of licensed premises by reference to proximity to premises of a particular kind or kinds:
- c) location of licensed premises by reference to proximity to facilities of a particular kind or kinds:
- d) whether further licences (or licences of a particular kind or kinds) should be issued for premises in the district concerned, or any stated part of the district:
- e) maximum trading hours:
- f) the issue of licences, or licences of a particular kind or kinds, subject to discretionary conditions:
- g) one-way door restrictions.

A summary of the key elements of the policy is presented as a single page in appendix one.

Objectives of the Policy

This policy has three key objectives:

To minimise the harm caused by excessive or inappropriate consumption of alcohol

This objective aligns with the object of the Sale and Supply of Alcohol Act 2012, which is “the harm caused by the excessive or inappropriate consumption of alcohol should be minimised.” In this context, “harm” has a broad meaning that includes:

- a) any crime, damage, death, disease, disorderly behaviour, illness, or injury, directly or indirectly caused, or directly or indirectly contributed to, by the excessive or inappropriate consumption of alcohol; and
- b) any harm to society generally or the community, directly or indirectly caused, or directly or indirectly contributed to, by any crime, damage, death, disease, disorderly behaviour, illness, or injury of a kind described in paragraph (a).

To provide clear and transparent guidance for licensing decisions

This policy will be used most directly by the District Licensing Committee when making decisions on applications for alcohol licences. Based on the workload of the Committee since its inception in 2013, this will involve decisions every week on applications for new and renewed alcohol licences. It is important, therefore, that the policy provides clear and unambiguous guidance for the Committee, so that there is no confusion about how it should apply the policy to licensing decisions.

It is also important that the policy is transparent and that the rationale for setting specific policy directions is clear to all parties concerned. To that end, the policy has been kept concise and simple, focussing on those aspects likely to have the greatest impact on reducing the alcohol-related harm that Palmerston North experiences.

To reflect the views of the community with regard to the sale and supply of alcohol

A key feature of the local alcohol policy provisions in the Sale and Supply of Alcohol Act 2012 is the requirement to engage and consult with the community. Prior to the new legislation, local authorities could develop licensing policies but there was no formal process around community engagement, and those policies had no official legal standing when it came to making licensing decisions. A local alcohol policy developed under the Sale and Supply of Alcohol Act 2012 must include consultation with the Police, Medical Officer of Health, licensing inspectors, and must include community consultation and engagement. Through this process, the views of the community can be incorporated into an alcohol policy which will directly influence decisions on applications for alcohol licences.

Strategic alignment

The Council's current Vision statement is "*Palmerston North is recognised as a vibrant, caring, innovative, sustainable and prosperous city.*" One of the strategies that contributes to the Council's Vision is the Safe City Strategy, which identifies "Reducing and preventing crime", "Improving perceptions of safety", and "Creating safe environments" as key drivers for that strategy. The draft LAP, in reducing maximum trading hours in an effort to minimise alcohol-related harm arising, contributes to this strategic direction.

It should be noted that at the time of developing this draft policy the Council signalled its intent to review its strategic direction and had not yet formally adopted a new vision or strategic direction.

CONSULTATION DRAFT

Terms used in this Policy

Act	Means the Sale and Supply of Alcohol Act 2012.
Bar	In relation to a hotel or tavern, means a part of the hotel or tavern used principally or exclusively for the sale or consumption of alcohol (refer section 5(1) of the Act).
Bottle store	Means retail premises where (generally speaking) at least 85% of the annual sale revenue is expected to be earned from the sale of alcohol for consumption somewhere else (refer section 32(1) of the Act).
Café	Has the same meaning as “restaurant” in terms of any licence.
Club	Means a body that – (a) is a body corporate having as its object (or as one of its objects) participating in or promoting a sport or other recreational activity, otherwise than for gain; or (b) is a body corporate whose object is not (or none of whose objects is) gain; or (c) holds a permanent club charter (refer section 5(1) of the Act).
Club licence	Means a licence issued under the Act for the sale and supply of alcohol for consumption on the club premises by authorised customers (refer section 21 of the Act).
Hotel	Means premises used or intended to be used in the course of business principally for providing to the public – (a) Lodging and (b) Alcohol, meals, and refreshments for consumption on the premises (refer section 5(1) of the Act).
Off-licence	Means a licence issued under the Act for the sale and supply of alcohol from a premises for consumption somewhere else (refer section 17 of the Act).
On-licence	Means a licence issued under the Act for the sale and supply of alcohol for consumption on the premises (refer section 14 of the Act).
Restaurant	Means premises that – (a) Are not a conveyance; and (b) Are used or intended to be used in the course of business principally for supplying meals to the public for eating on the premises (refer section 5(1) of the Act).
Special licence	Means a licence issued under the Act for the sale and supply of alcohol for consumption on the premises (for an on-site special

licence) or consumption somewhere else (for an off-site special licence) by people attending the event described in the licence (refer section 22 of the Act).

Tavern

Means –

- (a) Premises used or intended to be used in the course of business principally for providing alcohol and other refreshments to the public; but
- (b) Does not include an airport bar (refer section 5(1) of the Act).

CONSULTATION DRAFT

On-licences

Hours

The following maximum trading hours apply to all on-licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that fronts or adjoins a site in the Residential Zone	Sunday to Thursday	8am to 12am the following day
	Friday and Saturday	8am to 2am the following day
Where the premises is on a site in the inner, outer or fringe business zone or industrial that does not front or adjoin a site in the Residential Zone	Monday to Sunday	8am to 2am the following day
Where the premises is on a site in any other zone	Sunday to Thursday	8am to 10.30pm
	Friday and Saturday	8am to 12.30am the following day

The restriction on trading hours for on-licences does not apply to sales of alcohol in hotels via mini-bars (refer to section 46 of the Act).

Explanatory notes

In determining what the maximum trading hours should be for on-licensed premises in Palmerston North, the Council had regard to the following factors:

- The usual trading hours of existing on-licensed premises. A survey of current licensed premises was carried out in 2016. Despite some shortcomings with the results of that survey (principally, the response rate and the complexity of the data presented), it provided an indication of how licensed premises varied their trading hours from their licensed hours, and how these hours varied between “peak” and “usual” hours, and whether it was a “high” or “low” season. It indicated that most respondents to the survey held licences for longer hours than they usually traded. Despite approximately a third of respondents stating they held a licence to trade until 3am, only approximately 20% of respondents actually traded until 3am on Saturday nights during their “high” season.
- The objectives of the District Plan and how these objectives impact on the operation of licensed premises. These objectives attempt to balance the

contribution to the city of activities involving the sale of alcohol, including both social and economic contributions, with the incompatible effects that this activity can sometimes generate. The District Plan objectives reflect the resource management issues for the city and represent the broad outcomes the plan seeks to achieve, in particular “A wide range of business and economic activities are provided for”, “the City Centre remains the primary focus for retail, office, commercial and cultural activities within the City. Other commercial centres will be planned to ensure that they support the primary role and function of the City Centre”, “a broad range of recreation and leisure opportunities are provided for in the City which contribute towards an enhanced quality of life”, and “appropriate noise standards are in place to protect noise sensitive activities”.

- The current maximum trading hours permitted by the District Plan. These are zone-based, and this approach has been replicated here to avoid potentially confusing or conflicting rules. When the District Plan is next reviewed, the Council may elect to remove the rules from the District Plan, and this would enable the Council to consider an alternative method of applying maximum trading hours in future revisions of the Local Alcohol Policy. The framework for hours set by the District Plan is largely unchanged – for instance, the difference in hours between different zones has been retained – but the specific hours have been revised downward based on the outcome of other work described elsewhere in these notes. For instance, where the Council has identified a maximum trading closing hour of 2am, other shorter hours have been similarly reduced to maintain the distinction between the effects of these activities in different parts of the City.
- The likely impact of on-licensed activity on alcohol-related harm, especially that reported by Police. An alcohol and violence report for central districts produced by police shows that public place assaults are trending downwards, whereas dwelling place assaults are trending upwards. An analysis of these assaults reveals that alcohol is a recurring factor. The results reflect the change in drinking habits, such as engaging in preloading. They also suggest that the effort in regulating alcohol consumption in public places is making a positive impact. Consideration was also given to data on the day and time of offending where alcohol was consumed. This data for 2011-2015 showed significant spikes in the number of offences recorded between 10pm and 2am on Friday/Saturday and Saturday/Sunday. This data supports reports from Police that place significant burdens on police resources during these times, largely as a result of offending where alcohol is consumed.

Location

Applications for an on-licence are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol.

Explanatory notes

In determining whether to place restrictions on the location of on-licensed premises, the Council had regard to the following factors:

- The District Plan already restricts the location of commercial activity in certain zones, and licensed premises may be required to gain consent under the District Plan depending on the zone in which they are to be located.
- The current location of on-licensed premises in Palmerston North. While on-licensed premises are found throughout the City, the majority of these types of licences are already concentrated within the CBD, representing a *de facto* entertainment district. Aside from the CBD, no other part of the City functions as a specific focal point for on-licensed premises.
- The compact geography of the city, including drive and walk-time zones based on locations of current on-licensed premises. The majority of the city is within 15 minutes walking distance or 5 minutes driving distance of an existing on-licensed premise. This illustrates both the preponderance of on-licensed premises (as at September 2016, two-thirds of all licensed premises were on-licensed premises) and the compact nature of Palmerston North's geography.

One-way door restrictions

A one-way door restriction is not required to be applied to on-licensed premises in Palmerston North.

Explanatory notes

In determining whether to apply a one-way door restriction for on-licensed premises, the Council had regard to the following factors:

- The operation of a one-way door restriction is more likely to be appropriate where there is a large number of premises operating in close proximity to each other, and operating for similar trading hours. Police have advised that, at the time of the preparation of this policy, the number

of on-licensed premises in Palmerston North to which a one-way door restriction might apply is small, and therefore a mandatory one-way door restriction is unlikely to be particularly useful in addressing alcohol-related harm.

- Additionally, it is noted that a voluntary one-way door restriction has operated in Palmerston North amongst a network of bars within the inner CBD. A key result of this approach has been the development of a cooperative atmosphere between licensees and Police, with a goal to minimise the impact of alcohol-fuelled violence within the CBD. This suggests that the hospitality sector in the City has the ability to recognise the merits of one-way door restrictions and coordinate such a restriction without resorting to a regulatory approach.
- The District Licensing Committee retains the discretion to impose a one-way door restriction on a licence application if it deems that it is an appropriate condition to minimise the potential for alcohol-related harm.

Discretionary conditions

No discretionary conditions have been identified.

Explanatory notes

In determining whether to identify discretionary conditions for on-licensed premises, the Council had regard to the fact that discretionary conditions, by their very nature, cannot be made mandatory. The identification of any such conditions, therefore, serves only as advice rather than direction to the District Licensing Committee. Omitting discretionary conditions from this policy does not limit the ability of the Committee to impose any such condition it thinks appropriate to apply to a licence application.

Off-licences

Hours

The following maximum trading hours apply to all off-licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
All zones	Monday to Sunday	7am to 10pm

Explanatory notes

In determining what the maximum trading hours should be for off-licensed premises in Palmerston North, the Council had regard to the following factors:

- The usual trading hours of existing off-licensed premises. A survey of current licensed premises was carried out in 2016. Despite some shortcomings with the results of that survey (principally, the response rate and the complexity of the data presented), it provided an indication of how licensed premises varied their trading hours from their licensed hours, and how these hours varied between “peak” and “usual” hours, and whether it was a “high” or “low” season. It indicated that most respondents to the survey held licences for longer hours than they usually traded. Fewer than 30% of respondents indicated they held a licence to trade until 11pm, however only approximately 20% indicated they would usually trade that late on Saturday’s during their “high season.” In practice, only two off-licensed premises (both supermarkets) currently hold licences to trade until 11pm.
- The objectives of the District Plan and how these objectives impact on the operation of licensed premises. These objectives attempt to balance the contribution to the city of activities involving the sale of alcohol, including both social and economic contributions, with the incompatible effects that this activity can sometimes generate. The District Plan objectives reflect the resource management issues for the city and represent the broad outcomes the plan seeks to achieve, in particular “A wide range of business and economic activities are provided for”, “the City Centre remains the primary focus for retail, office, commercial and cultural activities within the City. Other commercial centres will be planned to ensure that they support the primary role and function of the City Centre”, “a broad range of recreation and leisure opportunities are provided for in the City which contribute towards an enhanced quality of life”, and “appropriate noise standards are in place to protect noise sensitive activities”.

- The current maximum trading hours permitted by the District Plan. These are zone-based, and this approach has been replicated here to avoid potentially confusing conflicting rules. When the District Plan is next reviewed, the Council may elect to remove the rules from the District Plan, and this would enable the Council to consider an alternative method of applying maximum trading hours in future revisions of the Local Alcohol Policy. The maximum trading hours of 7am – 10pm are less than that provided for in the District Plan in any zone, therefore a single set of hours for off-licences in all zones is provided.
- The likely impact of off-licensed activity on alcohol-related harm, especially that reported by Police. An alcohol and violence report for central districts produced by police shows that public place assaults are trending downwards, whereas dwelling place assaults are trending upwards. An analysis of these assaults reveals that alcohol is a recurring factor. The results reflect the change in drinking habits such as engaging in preloading. It also suggests that the effort in regulating alcohol consumption in public places is making a positive impact. Consideration was also given to research conducted on preloading activity. This research concluded that most people started pre-loading between 6 and 9pm, and stopped pre-loading between 9pm and midnight. This correlates with other data on when people say they usually arrive in town, with nearly 60% arriving between 9pm and midnight.

Location

Applications for an off-licence are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol

Explanatory notes

In determining whether to place restrictions on the location of off-licensed premises, the Council has had regard to the following factors:

- The District Plan already restricts the location of commercial activity in certain zones, and licensed premises may be required to gain consent under the District Plan depending on the zone in which they are to be located.
- The current location of off-licensed premises in Palmerston North. While off-licensed premises within Palmerston North are more likely to “cluster” throughout the City compared to on-licensed premises which were predominantly located in the CBD (understandably so, given its centrality as a *de facto* entertainment precinct), there is no particular evidence of harm caused by the location of off-licensed premises. Similarly, although clustering of off-licensed premises presents a potential risk of price competition and undesirable profile given to the availability of alcohol, no evidence was identified that showed such harm was currently being caused.
- Consideration was also given to the location of off-licensed premises, particularly bottle stores, in high deprivation areas (a NZDep2013 score of 8, 9, or 10), compared to other licensed business types. For example, while 9% of restaurants and cafes, and 25% of bars and taverns are located in high deprivation areas, 75% of bottle stores were located in high deprivation areas.¹ The concentration of bottle stores and the potential for increased risk of alcohol-related harm in those high deprivation areas could be a concern; however there is no particular evidence that suggests that bottle stores in high deprivation areas are more likely to cause alcohol-related harm than bottle stores in any other deprivation area.

¹ This assessment excluded the PN Central census area unit (CAU) from the assessment. Although PN Central CAU is a high deprivation area, business districts by their nature make for a poor comparison with other parts of the city which usually have a more balanced mix of residential and commercial activity.

Discretionary conditions

No discretionary conditions have been identified.

Explanatory notes

In determining whether to identify discretionary conditions for off-licensed premises, the Council had regard to the fact that discretionary conditions, by their very nature, cannot be made mandatory. The identification of any such conditions, therefore, serves only as advice rather than direction to the District Licensing Committee. Omitting discretionary conditions from this policy does not limit the ability of the Committee to impose any such condition it thinks appropriate to apply to a licence application.

CONSULTATION DRAFT

Club licences

Hours

The following maximum trading hours apply to all club licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that fronts or adjoins a site in the Residential Zone	Monday to Sunday	8am to 12am the following day
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that does not front or adjoin a site in the Residential Zone		
Where the premises is on a site in any other zone	Sunday to Thursday	8am to 10.30pm
	Friday and Saturday	8am to 12am the following day

Explanatory notes

In determining what the maximum trading hours should be for club licensed premises in Palmerston North, the Council had regard to the following factors:

- The usual trading hours of existing club licensed premises. A survey of current licensed premises was carried out in 2016. Despite some shortcomings with the results of that survey (principally, the response rate and the complexity of the data presented), it provided an indication of how licensed premises varied their trading hours from their licensed hours, and how these hours varied between “peak” and “usual” hours, and whether it was a “high” or “low” season. It indicated that most respondents to the survey held licences for longer hours than they usually traded. More than 80% of respondents indicated they held a licence to trade until midnight, however only about half of those traded as late as midnight on Saturdays during their “high” season, with most closing by 10pm or earlier.
- The current maximum trading hours permitted by the District Plan. These are zone-based, and this approach has been replicated here to avoid potentially confusing conflicting rules. When the District Plan is next reviewed, the Council may elect to remove the rules from the District Plan,

and this would enable the Council to consider an alternative method of applying maximum trading hours in future revisions of the Local Alcohol Policy. The maximum trading hours of 8am – 12am the following are less than that provided for in the District Plan in all but one location (Sunday – Thursday, in zones other than the Inner, Outer or Fringe Business Zones or the Industrial Zone); in that situation, maximum trading hours of 8am – 10.30pm have been allowed. This aligns with the hours provided for on-licensed premises in the same zones on Sunday – Thursday, fitting within the framework provided by the District Plan.

- The objectives of the District Plan and how these objectives impact on the operation of licensed premises. These objectives attempt to balance the contribution to the city of activities involving the sale of alcohol, including both social and economic contributions, with the incompatible effects that this activity can sometimes generate. The District Plan objectives reflect the resource management issues for the city and represent the broad outcomes the plan seeks to achieve, in particular “A wide range of business and economic activities are provided for”, “the City Centre remains the primary focus for retail, office, commercial and cultural activities within the City. Other commercial centres will be planned to ensure that they support the primary role and function of the City Centre”, “a broad range of recreation and leisure opportunities are provided for in the City which contribute towards an enhanced quality of life”, and “appropriate noise standards are in place to protect noise sensitive activities”.
- The likely impact of on-licensed activity on alcohol-related harm, especially that reported by Police. An alcohol and violence report for central districts produced by police shows that public place assaults are trending downwards, whereas dwelling place assaults are trending upwards. An analysis of these assaults reveals that alcohol is a recurring factor. The results reflect the change in drinking habits such as engaging in preloading. It also suggests that the effort in regulating alcohol consumption in public places is making a positive impact. Police report very few concerns arising from alcohol consumed at club licensed premises.

Location

Applications for club licences are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol.

Explanatory notes

In determining whether to place restrictions on the location of club licensed premises, the Council had regard to the following factors:

- The District Plan already restricts the location of commercial activity in certain zones, and licensed premises may be required to gain consent under the District Plan depending on the zone in which they are to be located.
- The current location of club licensed premises in Palmerston North. Notably, the location of current club licensed premises does not conform to any easily identifiable external factor (for instance, geographic boundaries). This is likely due to the driving factor for the location of clubs being the nature of the club and its intended membership. This strongly suggests that restricting the location of clubs in Palmerston North is unlikely to have any impact on alcohol-related harm.

Discretionary conditions

No discretionary conditions have been identified.

Explanatory notes

In determining whether to identify discretionary conditions for club-licensed premises, the Council had regard to the fact that discretionary conditions, by their very nature, cannot be made mandatory. The identification of any such conditions, therefore, serves only as advice rather than direction to the District Licensing Committee. Omitting discretionary conditions from this policy does not limit the ability of the Committee to impose any such condition it thinks appropriate to apply to a licence application.

Special licences

Hours

The trading hours for a special licence are to be set at the discretion of the District Licensing Committee, and can be up to 24 hours a day having regard to the nature and duration of the event.

Explanatory notes

In determining what the maximum trading hours should be for special licences in Palmerston North, or whether there should be location restrictions, the Council had regard to the particular need that special licences meet, namely providing for exceptions to ordinary licensing provisions for events. For this reason, special licences may be granted with trading hours up to 24 hours a day, dependent on the nature and duration of the event.

Discretionary conditions

No discretionary conditions have been identified.

Explanatory notes

In determining whether to identify discretionary conditions for special licences, the Council had regard to the fact that discretionary conditions, by their very nature, cannot be made mandatory. The identification of any such conditions, therefore, serves only as advice rather than direction to the District Licensing Committee. Omitting discretionary conditions from this policy does not limit the ability of the Committee to impose any such condition it thinks appropriate to apply to a licence application.

Review

Section 97 of the Act requires that the Council review this policy within six years of it coming into force, and thereafter within six years of the most recent review. In recognition of the newness of this policy, the Council will undertake the first review of this policy two years after it comes into effect.

CONSULTATION DRAFT

Palmerston North Local Alcohol Policy

This is a summary of the Palmerston North Local Alcohol Policy. For more detail, and for explanatory notes relating to each of the policy areas, please refer to the full document.

OBJECTIVES:

- To minimise the harm caused by excessive or inappropriate consumption of alcohol
- To provide clear and transparent guidance for licensing decisions
- To reflect the views of the community with regard to the sale and supply of alcohol

ON-LICENCES

Hours

The following maximum trading hours apply to all on-licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that fronts or adjoins a site in the Residential Zone	Sunday to Thursday	8am to 12am the following day
	Friday and Saturday	8am to 2am the following day
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that does not front or adjoin a site in the Residential Zone	Monday to Sunday	8am to 2am the following day
Where the premises is on a site in any other zone	Sunday to Thursday	8am to 10.30pm
	Friday and Saturday	8am to 12.30am the following day

The restriction on trading hours for on-licences does not apply to sales of alcohol in hotels via mini-bars (refer to section 46 of the Act).

Location

Applications for an on-licence are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol.

One-way door restrictions

A one-way door restriction is not required to be applied to on-licensed premises in Palmerston North.

Discretionary conditions

No discretionary conditions have been identified.



OFF-LICENCES

Hours

The following maximum trading hours apply to all off-licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
All zones	Monday to Sunday	7am to 10pm

Location

Applications for an off-licence are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol.

Discretionary conditions

No discretionary conditions have been identified.



SPECIAL LICENCES

Location

The trading hours for a special licence are to be set at the discretion of the District Licensing Committee, and can be up to 24 hours a day having regard to the nature and duration of the event.

Discretionary conditions

No discretionary conditions have been identified.



CLUB-LICENCES

Hours

The following maximum trading hours apply to all club licensed premises in the Palmerston North City territorial area:

Location	Applicable Days	Maximum Hours
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that fronts or adjoins a site in the Residential Zone	Monday to Sunday	8am to 12am the following day
Where the premises is on a site in the inner, outer or fringe business zone or industrial zone that does not front or adjoin a site in the Residential Zone		
Where the premises is on a site in any other zone	Sunday to Thursday	8am to 10.30pm
	Friday and Saturday	8am to 12am the following day

Location

Applications for club licences are permitted anywhere in the Palmerston North City territorial area, subject to also complying with any restrictions in the Palmerston North District Plan on the location of activities involving the sale of alcohol.

Discretionary conditions

No discretionary conditions have been identified.



REVIEW: The Council will review this policy two years after it comes into effect.